

Head Office

Fax 2272 1859

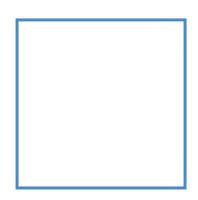
# **United Nations Development Programme**

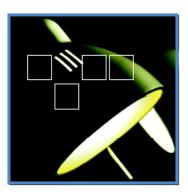
# Contents



| Particulars  | Page Nos. |
|--|-----------|
| SECTION I  |           |
| Background, Scope, Methodology & Summary of Risk<br>Assessment     | 01        |
| SECTION II   |           |
| Summary of Risk Assessment Result                                  | 03        |
| SECTION III Detailed Internal Control Findings and Recommendations | 09        |
| SECTION IV   |           |
| Annex I. Implementing Partner and Programme Information            | 19        |
| Annex II. Implementing Partner Organizational Chart                | 20        |
| Annex III. List of persons met                                     | 21        |
| Annex IV. Micro Assessment Questionnaire                           | 22        |
| Abbreviations and Acronyms   | 47        |









#### UNDP, Fiji

#### SECTION - I

#### 1. Background, Scope and Methodology

#### 1.1 Background

The micro assessment is part of the requirements under the Harmonized Approach to Cash Transfers (HACT) Framework. The HACT framework represents a common operational framework for UN agencies' transfer of cash to government and non-governmental implementing partners.

The micro-assessment assesses the IP's control framework. It results in a risk rating (low, moderate, significant or high). The overall risk rating is used by the UN agencies, along with other available information (e.g. history of engagement with the agency and previous assurance results), to determine the type and frequency of assurance activities as per each agency's guideline and can be taken into consideration when selecting the appropriate cash transfer modality for an IP.

#### 1.2 Scope

The micro-assessment provides an overall assessment of the Implementing Partner's program, financial and operations management policies, procedures, systems and internal controls. It includes:

- A review of the IP legal status, governance structures and financial viability; program management, organizational structure and staffing, accounting policies and procedures, fixed assets and inventory, financial reporting and monitoring, and procurement;
- A focus on compliance with policies, procedures, regulations and institutional arrangements that are issued both by the Government and the Implementing Partner.
- It takes into account results of any previous micro assessments conducted of the Implementing Partner.

#### 1.3 Methodology

We performed the micro-assessment during April to July 2020 virtually and intermittently from India office of Lochan & Co as per the availability of the documents/ information provided by IP.

Through discussion with Management, observation and walk-through tests of transactions, we have assessed the Implementing Partner's and the related internal control system with emphasis on:

- The effectiveness of the systems in providing the Implementing Partner's management with accurate and timely information for management of funds and assets in accordance with work plans and agreements with the United Nations agencies;
- The general effectiveness of the internal control system in protecting the assets and resources of the Implementing Partner.

#### 1.4 Limitations

- The assessment team was not able to visit the office of Ministry of Environment, Republic of the Marshall Islands due to COVID-19 outbreak all around the world. The micro assessment was conducted virtually and discussions were held through skype calls and documentation & information were shared through emails.
- The micro assessment was started on 3<sup>rd</sup> April 2020 and was on-going during April to July 2020 virtually and intermittently as per the availability of the documents/ information provided by IP.
- As IP shared the documents and information through emails, there was a delay in the receipt of the data. Till the time of issue of this draft report, certain data is still pending to be received from IP.

Report for Micro Assessment of Ministry of Environment

## 1.5 Summary of Risk Assessment

| S. No | Tested subject area                     | Risk assessment |
|-------|---|-----------------|
| 1     | Implementing partner                    | Moderate        |
| 2     | Programme management                    | Significant     |
| 3     | Organizational structure and staffing   | Significant     |
| 4     | Accounting policies and procedures      | Moderate        |
| 5     | Fixed assets and inventory              | High            |
| 6     | Financial reporting and monitoring      | Significant     |
| 7     | Procurement and contract administration | Low             |
|       | Overall Risk Assessment Rating          | Moderate        |

# Lochan & Co.

#### **SECTION – II**

#### **Summary of Risk Assessment Results**

The table below summarizes the results and main internal control gaps found during application of the micro-assessment questionnaire (in **Annexure IV**). Detailed findings and recommendations are set out in section III below.

| Tested subject area        | Risk<br>assessment* | Brief justification for rating (main internal control gaps)  |
|----------------------------|---------------------|--|
| 1. Implementing<br>partner | Moderate            | <ul> <li>IP was previously known as "Office of Environment Planning and Policy Coordination". Now it has been renamed as "Ministry of Environment" (MoE). The IP is accountable to the RMI Parliament.</li> <li>As informed, IP has received funds from UN agencies in the past as "Office of Environmental Planning and Policy Coordination".</li> <li>IP does not have statutory reporting requirements. All the financial transactions relating to the IP are processed at the Ministry of Finance (MoF).</li> <li>As informed, the governing body of the IP consisting of Director, Deputy Director, finance team and project staff meet on regular basis and perform oversight functions.</li> <li>As informed, IP uses certain external entities for the implementation of projects. However, IP does not have written policies for oversight and monitoring of implementation done by external entities. As informed, MoU is entered with every external entities. As informed, MoU is entered with every external entities as a part of financial statements of Government of Republic of the Marshall Islands.</li> <li>IP receives funds from the Government of Republic of the Marshall Islands and UNDP for implementation of project activities.</li> <li>As informed, there is no pending legal actions against the IP or outstanding significant disputes with vendors/ contractors.</li> <li>IP does not have any anti-fraud and corruption policy.</li> <li>IP neither has a policy which advises employees, beneficiaries and other recipients to whom they should report if they suspect fraud, waste or misuse of agency resources or property nor there is any policy against retaliation relating to such reporting.</li> <li>As discussed, IP does not have any other financial and operational risk.</li> <li>However, the following documents were not shared with the assessment team:</li> <li>UN projects audit report;</li> <li>Structure of Governing body and their minutes of the meetings;</li> <li>MoU's entered with the external entities and annual / quarterly reports submitted by them</li></ul> |
| 2. Programme<br>Management | Significant         | <ul> <li>IP does not have detailed written policies, procedures and other tools to develop programmes and plans.</li> <li>IP prepare the detailed annual action plan for organization and project wise.</li> <li>As informed, IP follows various measures given by state government and undertakes this as core function to reduce / mitigate the risk.</li> </ul>   |

| Tested subject area                            | Risk<br>assessment* | Brief justification for rating (main internal control gaps)   |
|--|---------------------|---|
|  |                     | <ul> <li>IP does not have written policy, procedures, guidelines for monitoring and evaluation.</li> <li>As informed, IP carry out the monitoring activities through the project manager by participation in review meetings, on-site project visits, etc.</li> <li>As informed, IP do systematically collect, monitor and evaluate data on the achievement of project results through the reports prepared by the project manager.</li> <li>No independent evaluation has been conducted.</li> <li>However, the following documents related to programme management were not shared with the assessment team:</li> <li>Reports indicating the risks identified and mitigation measures undertaken;</li> <li>Reports of monitoring visits and minutes of review meetings;</li> <li>Reports of monitoring and evaluation of data on the achievement of project results.</li> </ul>   |
| 3. Organizational<br>structure and<br>staffing | Significant         | <ul> <li>IP has adopted employee's recruitment process governed by the Public Services Commission Regulations which clearly defines recruitment, employment and personnel practices and embrace transparency and competition.</li> <li>As informed, employment contracts entered with the staff have clearly defined job descriptions.</li> <li>IP does not have specific written training policy for accounting, finance and programme staffs. However, as informed, training is provided on requirement basis by donor and government.</li> <li>As informed, before issuing appointment letter IP verifies the credentials from the references given by the candidate in their resume.</li> <li>As informed, there has been no significant turnover in key finance positions in last five years.</li> <li>IP has comprehensive "Public Service Commission Regulations" which is used as internal control framework and easily available for appropriate staff.</li> <li>However, the following documents related to organization structure and staffing were not shared with the assessment team:</li> <li>Employment contracts defining job descriptions;</li> <li>Organizational structure of the finance and programme management departments</li> <li>The details of the key staff, including job titles, responsibilities, educational backgrounds and professional experience.</li> </ul> |
| 4. Accounting policies and procedures          | Moderate            | <ul> <li>4a. General</li> <li>MoE does not have any computerized accounting system.<br/>Fiscal Officer uses Microsoft Excel to record financial<br/>transactions. However, accounting for the financial transactions<br/>related to the IP is done using DiLOG accounting system at MoF<br/>and its chart of accounts is based on the government financial<br/>reports.</li> <li>IP does not have an appropriate cost allocation<br/>methodology. As informed, the costs are charged for the<br/>expenses relating to project on the basis of the approved<br/>budget.</li> <li>Supporting documents are retained for a minimum period of five</li> </ul>   |

| Π  | М | n | D | Ξ |     | R |
|----|---|---|---|---|-----|---|
| -1 | м | - | - |   | IJ, | u |

| Tested subject Risk<br>area assessment | Brief justification for rating (main internal control gaps)  |
|--|--|
|  | years in a defined system with proper filing that allows authorized users easy access.   |
|  | <ul> <li>The books of accounts are maintained in the Excel through which<br/>general ledger and subsidiary ledgers are reconciled manually.<br/>MoE follows the practice of reconciliation on monthly basis.</li> </ul>  |
|  | 4b. Segregation of duties  |
|  | Proper segregation of duties is in place with respect to various functions.  |
|  | <ul> <li>As informed, functions of ordering, receiving, accounting for and<br/>paying for goods and services are appropriately segregated.</li> </ul>  |
|  | <ul> <li>As informed, reconciliation statements are prepared by Assistant<br/>Secretary and Chief Accountant and approved by Secretary of<br/>Finance.</li> </ul>  |
|  | 4c. Budgeting system   |
|  | <ul> <li>Budgets are prepared for all significant activities in sufficient<br/>detail to provide a meaningful tool which can be used to monitor<br/>the subsequent performance.</li> </ul>   |
|  | <ul> <li>As informed, IP compares actual expenditure with the budgeted<br/>expenditure on quarterly basis wherein significant variations are<br/>examined and explained.</li> </ul>  |
|  | <ul> <li>As explained, any variation within the approved budget<br/>expenditure requires advance approval from MoF or the Cabinet.<br/>The entity must provide sufficient justification for reprogramming<br/>of funds. For project budget, advance approval needed from<br/>Donor representative and head of the department.</li> </ul> |
|  | • Appropriations Committee approves the budget. No other party has power to approve budget.  |
|  | 4d. Payments   |
|  | IP has appropriate invoicing process procedures.   |
|  | <ul> <li>IP do not have any payment approval threshold limits; all<br/>payments are approved by Secretary of Finance irrespective<br/>of amount of payment.</li> </ul>   |
|  | <ul> <li>All payment vouchers with invoices attached are dated, reviewed,</li> </ul>   |
|  | approved and accounts code assigned for data entry in DiLOG.<br>However, the payment vouchers paid are not cancelled with<br>a "PAID" stamp.   |
|  | <ul> <li>There is proper control on payroll processing. The Payroll<br/>calculations are performed fortnightly for all Government staff by<br/>Payroll Clerks at MOF. The payroll reports are verified by<br/>Assistant Secretary for Accounting and Administration and<br/>Secretary of Finance.</li> </ul>                             |
|  | <ul> <li>IP maintains time sheet for the staffs working on multiple projects which reflects the actual amount of staff time spent on a project.</li> <li>IP follows manual of 'Standard Operating Procedures' to regulate</li> </ul>   |
|  | expenses such as DSA and travel.   |
|  | <ul> <li>4e. Policies and procedures</li> <li>IP follows hybrid basis of accounting.</li> </ul>  |
|  | <ul> <li>IP follows hybrid basis of accounting.</li> <li>IP follows Public Financial management reform manual approved</li> </ul>  |
|  | by cabinet in 2015, to guide activities and ensure staff accountability.   |
|  | 4f. Cash and bank  |
|  | <ul> <li>IP requires dual authorization / signatures for each banking<br/>transactions, the two signatories are Secretary of Finance and<br/>Treasurer.</li> </ul>   |
|  | IP is maintaining up-to-date cash book for recording all receipts  |

| П | м   | n, | D | E  | H  |  |
|---|-----|----|---|----|----|--|
| U | VI. | -  |   | J. | IJ |  |

| Tested subject area                   | Risk<br>assessment* | Brief justification for rating (main internal control gaps)   |
|---------------------------------------|---------------------|---|
|                                       |                     | <ul> <li>and payments.</li> <li>IP is not participating in micro finance advances.</li> <li>As informed, bank and cash are reconciled on monthly basis.<br/>Reconciliation statements are prepared by Assistant Secretary<br/>and Chief Accountant and approved by Secretary of Finance.</li> <li>All payments are made through bank or through electronic<br/>payments mode. Cash payments only for petty expenses US\$ 50<br/>are allowed.</li> <li>IP carries out monthly petty cash reconciliation.</li> <li>Cash is kept in safe under the custody of Treasurer. Cheques are<br/>kept in IT Room under the custody of IT Staff. Bank accounts are<br/>protected with appropriate remote access controls.</li> <li>IP has adequate controls over submission of electronic payment<br/>files</li> <li><b>4g. Other offices or entities</b></li> <li>As informed, IP has monitoring template to ensure that the<br/>expenditures of the other offices/entities are in compliance with<br/>the work plan.</li> <li><b>4h. Internal audit</b></li> <li>IP do not have any internal audit department and no internal<br/>audit has been conducted yet.</li> <li>However, the following documents related to accounting policies and<br/>procedures were not shared with the assessment team:</li> <li>Bank and cash reconciliation statements;</li> <li>Comparison reports of budgeted expenditure and actual<br/>expenditure incurred;</li> <li>Template to ensure monitoring of the expenditure of external<br/>entities.</li> </ul> |
| 5. Fixed assets<br>and inventory      | High                | <ul> <li>5a. Safeguards over assets</li> <li>IP has fixed assets management procedures manual and maintains fixed assets register to ensure adequate safeguards to protect from fraud, waste and abuse. However, the fixed assets register shared is not updated since last two years.</li> <li>The subsidiary records of fixed assets and inventory are not kept up to date and reconciled with control accounts.</li> <li>As informed, physical verification of fixed assets and inventory are undertaken once in 2 years.</li> <li>As informed, fixed assets such as vehicles and buildings are covered by insurance policies.</li> <li>5b. Warehousing and inventory management</li> <li>No warehouse is maintained by the IP.</li> <li>However, the following documents related to fixed assets and inventory;</li> <li>Physical verification report of fixed assets and inventory;</li> <li>Insurance policy of fixed assets.</li> </ul>  |
| 6. Financial reporting and monitoring | Significant         | <ul> <li>IP does not have statutory reporting requirements. All the financial transactions relating to the IP are processed at MoF.</li> <li>MoF prepares overall financial statements as per the statutory requirements.</li> <li>Overall financial statements of the Government of Republic of the Marshall Islands are audited by independent audit firm Deloitte which includes financial statements of the IP.</li> </ul>  |

| П | М | D) | D  |   | H  |   |
|---|---|----|----|---|----|---|
| U | N | Ь. | г, | u | IJ | u |

| Tested subject area                              | Risk<br>assessment* | Brief justification for rating (main internal control gaps)  |
|--|---------------------|--|
|  |                     | <ul> <li>As informed, most of the issues highlighted in the 2007 to 2017 audited reports are recurring issues. Some recommendations have not been implemented due to internal constraints.</li> <li>The financial management system of the IP is manual as books of accounts are maintained in Microsoft Excel.</li> <li>The necessary financial reports are prepared by Fiscal Officer manually using the Microsoft Excel.</li> <li>IP has appropriate safeguards in place to ensure the confidentiality, integrity and availability of the data.</li> <li>However, the following document related to financial reporting and monitoring was not shared with the assessment team:</li> <li>Audit report to verify the issues related to ineligible expenditure involving donor funds.</li> </ul>  |
| 7. Procurement<br>and contract<br>administration | Low                 | <ul> <li>IP follows procurement policy of the Government of Republic of the Marshall Islands.</li> <li>All exceptions are covered under the policy document. Procurement policy has covered all material aspects in detail including exception procurement.</li> <li>MoF has computerized procurement system with adequate access controls and segregation of duties between entering purchase orders, approval and receipting of goods.</li> <li>As informed, MoF generate reports like list of open orders and pending invoices on weekly basis. Chief of Procurement and Secretary of Finance review the same.</li> <li>All procurements for the IP are done by the procurement unit of the Government of Republic of the Marshall Islands.</li> <li>As informed, most of the issues highlighted in the 2007 to 2017 audited reports are recurring issues. Some recommendations have not been implemented due to internal constraints.</li> <li>In case of procurements, approval of Procurement Chief is required irrespective of amount.</li> <li>The procurement procedures and templates of contracts integrate references to ethical procurement principles and exclusion and ineligibility criteria.</li> <li>IP does not enter into the contract directly; contracts are entered after the approval of Procurement tagents. As informed, there is an ethics boards that reviews those who have declared conflict of interest. Conflict of interest form is also required in bidding documents.</li> <li>IP has well-defined process for sourcing suppliers. The formal procurement methods include wide broadcasting of procurement opportunities on television, radio, newspapers and post on website.</li> <li>As informed, IP keeps the track record of the past performance of the potential suppliers.</li> </ul> |

| Tested subject area        | Risk<br>assessment* | Brief justification for rating (main internal control gaps)   |
|----------------------------|---------------------|---|
|                            |                     | <ul> <li>out in the solicitation document taking into account technical responsiveness and price.</li> <li>As informed, IP is not managing any major contract as part of programme implementation.</li> <li>However, the following documents related to procurement and contract administration were not shared with the assessment team:</li> <li>Procurement reports;</li> <li>Details of the procurement unit;</li> <li>Declaration of conflict of interest;</li> <li>Tract records of the past performance of the potential suppliers.</li> </ul> |
| Overall Risk<br>Assessment | Moderate            | Based on the facts and detailed assessment of Micro Assessment<br>Questionnaire, the overall risk of <b>Risk Analysis / Assessment</b> of<br><b>Ministry of Environment (MoE)</b> is assessed by the firm as<br>" <b>Moderate</b> ". The firm has assessed the risk in seven areas as<br>mentioned in Micro Assessment Questionnaire.   |

\*High, Significant, Moderate, Low

#### UNDP, Fiji

#### **SECTION – III**

## **Detailed Internal Control Findings and Recommendations**

| No. | Description of Finding   | Recommendation and IP Management Response  |
|-----|--|--|
| 1   | <ul> <li>UN project audit reports not shared</li> <li>IP has received funds from UN agencies in the past as "Office of Environmental Planning and Policy Coordination".</li> <li>Audit reports for the funds received from the UN agencies in the past has not been shared with the assessment team.</li> <li>In the absence of audit reports, we cannot ascertain whether any significant issues were reported in managing the UN resources in the past.</li> <li>As informed by IP, there have not been any significant issues in managing the UN resources in the past.</li> <li>(Refer point 1.2 &amp; 6.4 of Micro Assessment Questionnaire)</li> </ul> | <ul> <li>Recommendation</li> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li>IP Management Response</li> <li>IP notes the importance of this recommendation and is in support. It will priorities the maintenance of documentation/records.</li> <li>UNDP Response</li> <li>Recommendation noted. The TNC/BUR Project is subject to UNDP guidelines and should an annual audit be conducted, a copy of the final report will be stored and made available.</li> </ul>  |
| 2   | Structure and minutes of the meetings of<br>governing body not shared<br>As informed by IP, the governing body<br>consisting of Director, Deputy Director, finance<br>team and project staff meet on regular basis<br>and perform oversight functions.<br>However, IP has neither shared the<br>documented governing body structure nor the<br>minutes of the meetings of governing body<br>with the assessment team.<br>(Refer point 1.4 of Micro Assessment<br>Questionnaire)  | <ul> <li>Recommendation</li> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li>IP Management Response</li> <li>IP will follow up on recommendation and avail copies of minutes of governing body. Electronic and hard copies of minutes will be stored.</li> <li>UNDP Response</li> <li>Recommendation noted. A project board will be established under the TNC/BUR project. Its roles will be to provide high level strategic advice. IP will also be represented on the project board. The Project Management Unit for TC/BUR Project is expected to compile minutes of board meetings.</li> </ul> |
| 3   | No documented policies for oversight and<br>monitoring of external entities activities<br>IP uses external entities for the<br>implementation of projects.<br>However, IP does not have written policies for<br>oversight and monitoring of activities<br>undertaken by external entities.<br>As informed, MoU is entered with every<br>external entity and monitoring is done by<br>submission of quarterly and annual report by<br>the entities.<br>However, MoU and annual / quarterly reports<br>have also not been shared with the<br>assessment team.<br>(Refer point 1.5 of Micro Assessment<br>Questionnaire)  | Recommendation<br>IP should develop documented policies and<br>procedures to ensure appropriate oversight and<br>monitoring over other offices / external entities.<br>Also, IP should strengthen its internal controls<br>system with respect to maintenance of<br>documentation and records.<br>Documents and records should be readily<br>available for the verification and review during any<br>assessment or audit.<br>IP Management Response<br>The development of a policy and formal<br>endorsement may take considerable time. In the<br>interim, the Ministry will adhere to relevant national<br>guidelines/policies highlight oversight roles.<br>Quarterly updates and checks will be conducted<br>through the TNC/BUR Project.<br>UNDP Response   |

| No. | Description of Finding   | Recommendation and IP Management Response   |
|-----|--|---|
|     |  | As the development and approval of a new policy<br>may take considerable time, for now it is<br>suggested that IP strengthen its efforts towards<br>maintenance and documentation of records.<br>TNC/BUR project management unit is expected to<br>take accountability (on a daily basis) under the<br>umbrella of IP. As GEF Implementing Agency,<br>UNDP is also responsible for overall oversight and<br>monitoring of the project.  |
| 4   | No anti-fraud and corruption policy<br>IP does not have anti-fraud and corruption<br>policy.<br>(Refer point 1.9 of Micro Assessment<br>Questionnaire)   | <ul> <li>Recommendation</li> <li>IP should develop anti-fraud and corruption policy to educate the staff about the repercussion in case any fraud and corruption takes place.</li> <li>IP Management Response</li> <li>Project Implementation Unit for TNC/BUR will request awareness/training on UNDP anti-fraud and corruption polices. In addition, the Ministry will explore opportunities to strengthen internal awareness and capacity building for anti-fraud policies. This will involve aligning Ministry's business practices to existing national policies/guidelines and/or development of standard operating procedures.</li> <li>UNDP Response</li> <li>As the development and approval of a new policy may take considerable time, it is suggested that IP works with respective national government agency to strengthen internal anti-fraud and corruption guidelines. As part of TNC/BUR inception workshop, UNDP guidelines on anti-fraud and corruption will be covered.</li> </ul>   |
| 5   | No written policy for the reporting of<br>suspected frauds and retaliation against it<br>IP neither has a policy which advises<br>employees, beneficiaries and other recipients<br>to whom they should report if they suspect<br>fraud, waste or misuse of agency resources or<br>property nor there is any policy against<br>retaliation relating to such reporting.<br>However, as informed employees are advised<br>to report to their reporting manager in case of<br>any suspected fraud, waste or misuse.<br>(Refer point 1.10 of Micro Assessment<br>Questionnaire) | <ul> <li>Recommendation</li> <li>IP should develop a policy which advises<br/>employees to whom they should report in case of<br/>suspected fraud, waste or misuse of agency<br/>resources.</li> <li>The policy should also provide for safeguard of<br/>those who report fraud, waste or misuse of agency<br/>resources or property against retaliation.</li> <li>IP Management Response</li> <li>This recommendation can be covered under<br/>responses to recommendation 4. Project</li> <li>Implementation Unit for TNC/BUR will request<br/>awareness/training on UNDP anti-fraud and<br/>corruption polices. In addition, the IP will explore<br/>opportunities to strengthen application of existing<br/>national government anti-fraud guidelines and<br/>policies.</li> <li>UNDP Response</li> <li>As the development and approval of a new policy<br/>may take considerable time, it is suggested that IP<br/>develops some guidelines relevant to fraud &amp;<br/>retaliation. In addition, the IP may refer to existing<br/>national legislation and guidelines.</li> </ul> |
| 6   | No policy for the development of<br>programmes and plans   | Recommendation<br>IP should develop a sufficiently detailed written   |

| No. | Description of Finding   | Recommendation and IP Management Response  |
|-----|--|--|
|     | IP does not have written policies, procedures<br>and other tools to develop programmes and<br>plans.<br>As informed by the IP, the programmes and<br>plans are developed as per the requirements<br>of the donors.<br>(Refer point 2.1 of Micro Assessment<br>Questionnaire)   | <ul> <li>policies and procedures to develop programmes and plans for better monitoring and implementation of project activities.</li> <li><b>IP Management Response</b></li> <li>IP notes recommendation. Whist the development of and approval of a policy may take considerable time, IP will now work to strengthen monitoring and implementation procedures.</li> <li><b>UNDP Response</b></li> <li>On an annual basis the TNC/BUR project is expected to develop annual work plan which will be monitored on a quarterly basis. It is suggested that the IP commence implementation of the recommendation specially to develop and/or strengthen existing procedures.</li> </ul>  |
| 7   | Potential risks and mitigation measures not<br>documented<br>As explained, IP follows various measures<br>given by state government and undertakes this<br>as core function to reduce / mitigate the risk.<br>However, no document indicating the risk and<br>mitigation measures undertaken has been<br>shared with the assessment team.<br>(Refer point 2.3 of Micro Assessment<br>Questionnaire)  | <ul> <li>Recommendation</li> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li>IP Management Response</li> <li>Recommendation noted and supported. TNC/BUR project will include risk management and provide updates in quarterly narrative reports.</li> <li>UNDP Response</li> <li>Recommendation supported. The TNC/BUR Project document contains a section noting risks and appropriate response. Risks will be monitored on a quarterly basis during project life whilst annual updates are provided at Project Board Meetings.</li> </ul>   |
| 8   | Lack of Monitoring & Evaluation policy and<br>framework<br>IP does not have policy, procedures,<br>guidelines and other tools for monitoring and<br>evaluation.<br>As informed, the project managers are<br>appointed for the different projects, monitoring<br>and evaluation activities are undertaken by<br>them. The monthly report for each activity is<br>prepared and reviewed.<br>Further in case of UNDP projects, M&E<br>framework are prepared and approved by<br>UNDP.<br>(Refer points 2.4& 2.5 of Micro Assessment<br>Questionnaire) | <ul> <li>Recommendation</li> <li>IP should develop a written policy (including checklist, templates) for monitoring and evaluation of the programme activities.</li> <li>M&amp;E frameworks including indicators, baselines and targets to monitor achievement of programme results should be developed by IP.</li> <li>IP Management Response</li> <li>The development and approval of a policy may take considerable time. IP will work towards improving monitoring and evaluation. The TNC/BUR project will have M &amp; E plans which are reviewed on a quarterly basis and updates provided also provided at annual project board meetings.</li> <li>UNDP Response</li> <li>Recommendation noted. Suggesting that the IP has a realistic plan which notes timelines and procedures for developing such a policy and/or using existing national guidelines. TNC/BUR Project is guided by a monitoring and evaluation plan.</li> </ul> |

| No. | Description of Finding   | Recommendation and IP Management Response   |  |  |  |  |
|-----|--|---|--|--|--|--|
| 9   | No documentation of on-site visit and<br>review meetings undertaken<br>As informed, IP carry out the monitoring<br>activities through the project manager by<br>participation in review meetings, on-site project<br>visits, etc. However, IP has not shared any<br>reports of monitoring on-site visits and minutes<br>of review meetings with the assessment team.<br>(Refer point 2.6 of Micro Assessment<br>Questionnaire)   | <ul> <li>Recommendation</li> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li>IP Management Response</li> <li>Similar to response of finding 8, IP will improve M &amp; E as well as documentation of sites visits, and minutes of meeting undertaken.</li> <li>UNDP Response</li> <li>Recommendation supported.</li> </ul>                                  |  |  |  |  |
| 10  | No documentation for the collection,<br>monitoring and evaluation of data<br>As informed, IP do systematically collect,<br>monitor and evaluate data on the achievement<br>of project results through the reports prepared<br>by the project manager.<br>However, IP has not shared any report with the<br>assessment team.<br>(Refer point 2.7 of Micro Assessment<br>Questionnaire)  | RecommendationIP should strengthen its internal controls systemwith respect to maintenance of documentation andrecords.Documents and records should be readilyavailable for the verification and review during anyassessment or audit.IP Management ResponseRecommendation noted and in support. Alsonoting that timing of assessment coincided withseveral national priority dialogues in country.Hence this affected IPs ability to availdocumentation requested.UNDP ResponseRecommendation supported.   |  |  |  |  |
| 11  | Job descriptions not shared<br>IP has not shared the job descriptions with the<br>assessment team.<br>In the absence of the same, it cannot be<br>ascertained that IP has maintained clearly<br>defined job description.<br>(Refer point 3.2 of Micro Assessment<br>Questionnaire)   | RecommendationIP should strengthen its internal controls systemwith respect to maintenance of documentation andrecords.Documents and records should be readilyavailable for the verification and review during anyassessment or audit.IP Management ResponseNoted and IP will ensure that Job Descriptions ismade available.UNDP ResponseRecommendation supported.  |  |  |  |  |
| 12  | Details of the finance and programme<br>management department not shared<br>IP has neither shared the organizational<br>structure of the finance and programme<br>management departments with the<br>assessment team nor the details of the key<br>staff, including job titles, responsibilities,<br>educational backgrounds and professional<br>experience.<br>In the absence of the same, it cannot be<br>ascertained whether accounting / finance and<br>programme function are staffed adequately to<br>ensure sufficient controls are in place to<br>manage agency funds. | <ul> <li>Recommendation</li> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li>IP Management Response</li> <li>IP will obtain organizational structures requested and share this by October.</li> <li>UNDP Response</li> <li>Recommendation supported.</li> <li>Further Reviewer Response</li> <li>IP may submit the documents to UNDP and finding</li> </ul> |  |  |  |  |

| UNDP, FIJI |   |  |  |  |  |
|------------|---|--|--|--|--|
| No.        | Description of Finding  | Recommendation and IP Management Response  |  |  |  |
|            | (Refer points 3.3 & 3.4 of Micro Assessment Questionnaire)  | can be closed accordingly.   |  |  |  |
| 13         | No specific written training policy<br>IP does not have specific written training policy<br>for accounting, finance and programme staffs.<br>However, as informed by IP, training is<br>provided on requirement basis by the donor<br>and government.<br>(Refer point 3.5 of Micro Assessment<br>Questionnaire)   | <ul> <li>accounting and programme management staff to update them for the recent changes in the financial law and other procedures for programme management, incorporating the frequency of the training.</li> <li><b>IP Management Response</b>         The development of a policy may take much time and effort. Instead IP, supports regular reviews and internal discussions to identify training needs.         Capacity building is an ongoing matter and this is supported by IP. The TNC/BUR project is likely to conduct training for project implementation unit and this will be aligned as much as possible to needs of IP. Training to be jointly conducted by UNDP and Government.     </li> <li><b>UNDP Response</b>         Recommendation supported. Since the development and approval of a new policy could be lengthy, its suggested that in the interim a refresher training is conducted.     </li> <li><b>Recommendation</b>         IP should use accounting software for maintenance of books of account at MoE level.     </li> </ul> |  |  |  |
| 14         | No accounting software in use<br>MoE does not have any computerized<br>accounting system. Fiscal Officer uses<br>Microsoft Excel to record financial transactions<br>from United Nations agencies, including<br>allocation of expenditures in accordance with<br>the respective components, disbursement<br>categories and sources of funds.<br>However, accounting for the financial<br>transactions is done at MoF using DiLOG<br>accounting software and its chart of accounts<br>is based on the government financial reports.<br>(Refer point 4.1, 6.6 & 6.7 of Micro<br>Assessment Questionnaire) |  |  |  |  |
| 15         | No appropriate cost allocation<br>methodology<br>IP does not have an appropriate cost allocation<br>methodology for the common cost like<br>premises rent, etc.<br>As informed, the costs are charged for the<br>expenses relating to project on the basis of the<br>approved budget.<br>(Refer point 4.2 of Micro Assessment<br>Questionnaire)   | Recommendation<br>IP should have an appropriate cost allocation<br>methodology that ensures accurate cost<br>allocations of the commo cost to the various<br>funding sources.<br>IP Management Response<br>Recommendation noted and IP will explore this in<br>detail. Final decision will rest with the<br>Director/management.<br>UNDP Response<br>Recommendation noted and suggest that options<br>is explored by IP.   |  |  |  |
| 16         | Bank and cash reconciliation statements   | Recommendation   |  |  |  |
| 1          |   |  |  |  |  |

| No. | Description of Finding  | Recommendation and IP Management Response  |  |  |  |
|-----|---|--|--|--|--|
|     | not shared<br>As informed, reconciliation statements are<br>prepared by Assistant Secretary and Chief<br>Accountant and approved by Secretary of<br>Finance.<br>However, IP has not shared any bank and<br>cash reconciliation statement with the<br>assessment team.<br>(Refer point 4.7, 4.23 & 4.25 of Micro<br>Assessment Questionnaire)                      | <ul> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li><b>IP Management Response</b></li> <li>Recommendation noted. Unfortunately, the timing of assessment coincided with a period when several national consultations/ dialogues was taking place. The availability of documentation will be prioritized.</li> <li><b>UNDP Response</b></li> <li>Recommendation noted and supported. UNDP was informed that mission by auditing firm (in country) coincided with several other important national consultations. Suggesting that IP share current/recent records of bank and cash reconciliation.</li> </ul> |  |  |  |
| 17  | Comparison reports of budgeted and<br>actual expenditure not shared<br>As informed, IP compares actual expenditure<br>with the budgeted expenditure on quarterly<br>basis wherein significant variations are<br>examined and explained.<br>However, no reports were shared with the<br>assessment team.<br>(Refer point 4.9 of Micro Assessment<br>Questionnaire) | RecommendationIP should strengthen its internal controls systemwith respect to maintenance of documentation andrecords.Documents and records should be readilyavailable for the verification and review during anyassessment or audit.IP Management ResponseRecommendation noted. This is a priority matterand IP will facilitate relevant actions to ensureavailability of reports upon future requests.UNDP ResponseIn support of recommendation. TNC/BUR projectrecords will be finalized, endorsed and also madeavailable upon request. This will be a keyresponsibility of the Project Management Unit.   |  |  |  |
| 18  | No table of payment approval thresholds<br>IP does not have a table of payment approval<br>thresholds.<br>As informed, all the payments are authorized<br>by Secretary of Finance irrespective of the<br>amount.<br>(Refer point 4.13 of Micro Assessment<br>Questionnaire)   | Recommendation<br>IP should have a table of payment approval<br>thresholds.<br>IP Management Response<br>This is a matter which IP will discuss internally and<br>with Finance. Any changes to threshold levels is<br>subject endorsement by national government.<br>UNDP Response<br>Recommendation noted. This is something which<br>deserves further discussion internally within IP and<br>subject to endorsed by the Director or relevant<br>government official.   |  |  |  |
| 19  | Paid stamp not affixed on payment<br>vouchers<br>The payment vouchers are not cancelled with<br>a "PAID" stamp.<br>(Refer point 4.14 of Micro Assessment<br>Questionnaire)  | government official:RecommendationAs IP is doing manual accounting in MicrosoftExcel, they should affix "PAID" stamp onsupporting documents for all the financialtransactions so that no dual payment is made forany of the invoice.IP Management ResponseIP notes recommendation and discuss with   |  |  |  |

# UNDP, Fiji

| No. | Description of Finding   | Recommendation and IP Management Response   |
|-----|--|---|
|     |  | management for introduction of a PAID stamp.<br><b>UNDP Response</b><br>Recommendation noted and supported. TNC/BUR<br>Project to provide a PAID stamp.   |
| 20  | Monitoring of the expenditure of external<br>entities cannot be ascertained<br>As informed, IP has monitoring template to<br>ensure that the expenditures of the external<br>entities are in compliance with the work plan<br>and agreement.<br>However, the same has not been shared with<br>the assessment team to ascertain whether<br>proper monitoring is done or not.<br>(Refer point number 4.28 of Micro<br>Assessment Questionnaire)  | Recommendation<br>IP should strengthen its internal controls system<br>with respect to maintenance of documentation and<br>records.<br>Documents and records should be readily<br>available for the verification and review during any<br>assessment or audit.<br>IP Management Response<br>Recommendation is supported. As a UNDP/GEF<br>supported project, the TNC/BUR project will submit<br>quarterly financial and narrative reports. Copies<br>will be made available when requested.<br>UNDP Response<br>Recommendation noted and supported.<br>TNC/BUR Project administrative/Finance Officer is<br>expected to manage records/documentation of the<br>project.   |
| 21  | No Internal Audit department<br>As informed by IP, there is no internal audit<br>department within IP and MoF. Control testing<br>is performed as part of the external audit by<br>Deloitte Guam.<br>The Office of the Auditor General (OAG) is<br>considering setting up a Performance and<br>Compliance division which will perform audits<br>similar to internal audits for Government<br>Ministries and Offices.<br>(Refer point number 4.29 of Micro<br>Assessment Questionnaire) | Recommendation<br>IP should appoint internal auditor to conduct<br>internal audit of the organization on the priority<br>basis.<br>IP Management Response<br>IP notes recommendation. It will follow up with the<br>OAG. An internal audit will be considered but this<br>is subject to available resources and endorsement<br>of Director. The TNC/BUR project is expected to<br>under audits based on UNDP guidelines.<br>UNDP Response<br>Recommendation noted and requesting that IP<br>provide an update on progress by December 2020.<br>All UNDP supported projects are subjected to<br>annual thresholds which determine whether it is<br>subject to audits.  |
| 22  | Subsidiary records of fixed assets and<br>inventory not updated<br>IP has fixed assets management procedures<br>manual and maintains fixed assets register to<br>ensure adequate safeguards to protect from<br>fraud, waste and abuse.<br>However, the fixed assets register shared with<br>the assessment team is not updated in the last<br>two years.<br>(Refer point number 5.1 & 5.2 of Micro<br>Assessment Questionnaire)  | Recommendation<br>IP should ensure that subsidiary records of fixed<br>assets and inventory are kept up to date to ensure<br>adequate safeguards of assets from fraud, waste<br>and misuse.<br>IP Management Response<br>Recommendation supported. The TNC/BUR<br>project is expected to have asset inventories<br>conducted/updated at least twice a year.<br>UNDP Response<br>Recommendation supported. Suggesting IP share<br>asset register by October and conduct updates at<br>least twice a year. It is a UNDP required that all<br>UNDP supported project (including TNC/BUR)<br>conduct asset register updates at least every<br>quarter. This will be covered in the induction<br>training for the Project Implementation Unit. |

| UNDP, Fi |  |   |  |  |  |  |
|----------|--|---|--|--|--|--|
| No.      | Description of Finding   | Recommendation and IP Management Response   |  |  |  |  |
| 23       | Physical verification report not shared<br>As informed and as per documented<br>procedures, physical verification of the fixed<br>assets and inventory is undertaken once in 2<br>years.<br>However, IP has not shared any physical<br>verification report with the assessment team.<br>(Refer point number 5.3 of Micro<br>Assessment Questionnaire)  | Recommendation and IP Management Response           d         Recommendation           IP should strengthen its internal controls system with respect to maintenance of documentation and records.         Documents and records should be readily available for the verification and review during any assessment or audit.           IP Management Response         Recommendation supported and is something that IP will work towards improving.           UNDP Response         Recommendation supported and is something that IP will work towards improving.           UNDP Response         Recommendation supported roject (including TNC/BUR) have availed the asset verification reports. This will be included in the induction training for the Project Implementation Unit.           Documents and records should be readily available for the verification and records.         Documents and records should be readily available for the verification and review during any assessment or audit.           IP Management Response         IP supports recommendations but this is subject to availability of insurance policies offered by service providers. Wherever possible, the TNC/BUR project will insurance assets throughout project life.           UNDP Response         Recommendation noted. Suggest that confirmation is received on whether insurance policies are offered in country.           Inted         Recommendation           IP should recruit experienced and knowledgeable to address the limited capacity and ensure implementation of the recommendations raised by the auditors in the previous reports.           IP Management Response |  |  |  |  |
| 24       | Insurance policies for fixed assets not<br>shared<br>As informed, fixed assets such as vehicles<br>and buildings are covered by insurance<br>policies.<br>However, IP has not shared any insurance<br>policy with the assessment team.<br>(Refer point number 5.4 of Micro<br>Assessment Questionnaire)  | Recommendation         IP should strengthen its internal controls system with respect to maintenance of documentation and records.         Documents and records should be readily available for the verification and review during any assessment or audit.         IP Management Response         Recommendation supported and is something that IP will work towards improving.         UNDP Response         Recommendation supported. Suggesting IP share records of physical verification by November and conduct reviews at least twice a year. It is a UNDP required that all UNDP supported project (including TNC/BUR) have availed the asset verification reports. This will be included in the induction training for the Project Implementation Unit.         Recommendation         IP should strengthen its internal controls system with respect to maintenance of documentation and records.         Documents and records should be readily available for the verification and review during any assessment or audit.         IP Management Response         IP supports recommendations but this is subject to availability of insurance policies offered by service providers. Wherever possible, the TNC/BUR project will insurance assets throughout project life.         UNDP Response         Recommendation noted. Suggest that confirmation is received on whether insurance policies are offered in country.         Recommendation of the recommendations raised by the auditors in the previous reports.         IP Management Response         Through the TNC/BUR Project an induction workshop will be conducted. It is envisa                           |  |  |  |  |
| 25       | Audit recommendations not implemented<br>As informed by the IP, most of the issues<br>highlighted in the 2007 to 2017 audited reports<br>are recurring issues.<br>Some recommendations have not been<br>implemented due to internal constraints.<br>RMI has a limited capacity to address internal<br>control weaknesses due lack of financial<br>accounting resources and expertise.<br>(Refer point number 6.5 & 7.7 of Micro<br>Assessment Questionnaire) | IP should recruit experienced and knowledgeable<br>to address the limited capacity and ensure<br>implementation of the recommendations raised by<br>the auditors in the previous reports.<br><b>IP Management Response</b><br>Through the TNC/BUR Project an induction<br>workshop will be conducted. It is envisaged that<br>awareness during the induction will assist the<br>project in strengthening financial accountability. IP<br>support recommendation but also notes that this<br>implementation of recommendation is an ongoing<br>activity, not limited to a single training. This will be<br>prioritized but implemented using available<br>resources.<br><b>UNDP Response</b><br>Whilst recommendation is noted, it is important<br>that implementation of recommendations is<br>consistent with available resources. Also  |  |  |  |  |

#### UNDP, Fiji

| No. | Description of Finding  | Recommendation and IP Management Response   |  |  |  |
|-----|---|---|--|--|--|
|     |   | audit reports and compile a timeline to keep tabs of progress.  |  |  |  |
| 26  | <ul> <li>Procurement reports not shared</li> <li>As informed, MoF generate reports like list of open orders and pending invoices on weekly basis.</li> <li>However, no reports have been shared with the assessment team.</li> <li>(Refer point number 7.4 of Micro Assessment Questionnaire)</li> </ul>  | <ul> <li>Recommendation</li> <li>IP should strengthen its internal controls system with respect to maintenance of documentation and records.</li> <li>Documents and records should be readily available for the verification and review during any assessment or audit.</li> <li>IP Management Response</li> <li>Through the TNC/BUR Project, IP will priorities the storage of document and records so that they are readily available upon request.</li> <li>UNDP Response</li> <li>Recommendation noted. Suggesting that IP share all available reports for citing and ensure strong maintenance of documentation in future.</li> </ul>  |  |  |  |
| 27  | Details of procurement unit not shared<br>As informed, all procurements for the IP are<br>done by the procurement unit of the<br>Government of Republic of Marshall Islands<br>who are highly qualified, trained, certified and<br>considered experts in procurement.<br>However, details of the procurement unit have<br>not been shared with the assessment team.<br>(Refer point number 7.5 & 7.6 of Micro<br>Assessment Questionnaire)  | Recommendation<br>IP should strengthen its internal controls system<br>with respect to maintenance of documentation and<br>records.<br>Documents and records should be readily<br>available for the verification and review during any<br>assessment or audit.<br>IP Management Response<br>IP will conduct discussion with the government<br>procurement unit, with a refresher<br>training/awareness held on a 6-monthly basis.<br>UNDP procurement guidelines will be adhered to<br>should the Project Implementation Unit/IP seek<br>UNDP support services.<br>UNDP Response<br>Recommendation noted. Suggesting that IP follow<br>up and make available details of procurement unit,<br>unless there are details sensitive/confidential to<br>government.  |  |  |  |
| 28  | No formal guidelines for conflict of interest<br>IP does not have formal guidelines to assist in<br>identifying, monitoring and dealing with<br>potential conflicts of interest with potential<br>suppliers / procurement agents.<br>As informed, there is an ethics boards that<br>reviews those who have declared conflict of<br>interest. Conflict of interest form is also<br>required in bidding documents.<br>However, no document has been shared with<br>the assessment team.<br>(Refer point number 7.11 of Micro<br>Assessment Questionnaire) | Recommendation<br>IP should have formal guidelines to assist in<br>identifying, monitoring and dealing with potential<br>conflicts of interest with potential suppliers /<br>procurement agents.<br>Also, IP should strengthen its internal controls<br>system with respect to maintenance of<br>documentation and records.<br>Documents and records should be readily<br>available for the verification and review during any<br>assessment or audit.<br>IP Management Response<br>Recommendation noted. IP will be discussed<br>internally with national government and align itself<br>to existing guidelines which are directly linked to<br>conflict of interest situations. For recruitment<br>pertaining to the TNC/BUR project, project<br>implementation unit will also factor in relevant<br>UNDP guidelines. |  |  |  |

#### \_

UNDP, Fiji

#### Lochan & Co. Chartered Accountants

Report for Micro Assessment of Ministry of Environment

| No. | Description of Finding   | Recommendation and IP Management Response   |  |  |  |
|-----|--|---|--|--|--|
|     |  | UNDP Response<br>Recommendation noted.  |  |  |  |
| 29  | Records of track record of past<br>performance of suppliers not shared<br>As informed, IP keeps the track record of the<br>past performance of the potential suppliers.<br>However, no records have been shared with<br>the assessment team.<br>(Refer point number 7.13 of Micro<br>Assessment Questionnaire) | <ul> <li>Recommendation         IP should strengthen its internal controls system with respect to maintenance of documentation and records.         Documents and records should be readily available for the verification and review during any assessment or audit.     </li> <li>IP Management Response         Recommendation noted. TNC/BUR project will be subjected to audits and as such the project implementation unit will store records of service providers, including assessments.     </li> <li>UNDP Response         Recommendation supported and should be adhered to, wherever practical.     </li> </ul> |  |  |  |

Photos

Sharad Agarwal, Partner Lochan & Co Chartered Accountants

UDIN: 20088861AAAACS3960

Date: 09 October 2020 Place : Delhi (India)

#### **SECTION - IV**

## Annex I: IP and Programme Information\*

| Implementing partner name:  | Ministry of Environment, Republic of the<br>Marshall Islands                                  |  |  |  |  |
|---|---|--|--|--|--|
| Implementing partner code or ID in UNICEF, UNDP, UNFPA records (as applicable)  | N.A.  |  |  |  |  |
| Implementing partner contact details (contact name, email address and telephone number):  | Warwick Harris, Deputy Director<br><u>Warwick47@gmail.com</u><br>+692 625-7944 / 7945         |  |  |  |  |
| Main programmes implemented with the applicable UN Agency/ies:  | N.A.  |  |  |  |  |
| Key Official in charge of the UN Agency/ies' programme(s):  | N.A.  |  |  |  |  |
| Programme location(s):  | Republic of the Marshall Islands  |  |  |  |  |
| Location of records related to the UN Agency/ies' programme(s):   | Ministry of Environment, RMI  |  |  |  |  |
| Currency of records maintained:   | United States Dollars   |  |  |  |  |
| Expenditures incurred/reported to UNICEF, UNDP<br>and UNFPA (as applicable) during the most recent<br>financial reporting period (in US\$); | N.A.  |  |  |  |  |
| Cash transfer modality/ies used by the UN agency/ies to the IP  | N.A.  |  |  |  |  |
| Intended start date of micro assessment:  | 3 April 2020  |  |  |  |  |
| Number of days spent for visit to IP:   | Assessment was undertaken virtually from April to July 2020 as per the availability of the IP |  |  |  |  |
| Any special requests to be considered during the micro assessment:  | No  |  |  |  |  |

\*as provided by UNDP



# Annex II. Implementing Partner Organizational Chart

Details have not been shared by the Implementing Partner.

#### Annex III

#### List of Persons met virtually

| Name           | Position                                    |  |  |
|----------------|---|--|--|
| Warwick Harris | Deputy Director- Climate Change Directorate |  |  |

#### Annex IV

#### **Micro Assessment Questionnaire**

|     | p <b>ject area</b><br>/ questions in <b>bold</b> )  | Answer | Yes | No | N/A | Risk<br>Asses   | Risk<br>points | Remarks/comments   |
|-----|---|--------|-----|----|-----|-----------------|----------------|--|
| 1.  | 1. Implementing partner   |        |     |    |     |                 |                |  |
| 1.1 | Is the IP legally<br>registered? If so,<br>is it in compliance<br>with registration<br>requirements?<br>Please note the<br>legal status and<br>date of registration<br>of the entity.               | Yes    | Yes |    |     | Low             | 1              | As informed, IP was<br>previously known as<br>"Office of Environment<br>Planning and Policy<br>Coordination". Now it<br>has been renamed as<br>"Ministry of<br>Environment" (MoE).<br>The IP is accountable to<br>the RMI Parliament.<br>Therefore, no<br>registration is required.  |
| 1.2 | If the IP received<br>United Nations<br>resources in the<br>past, were<br>significant issues<br>reported in<br>managing the<br>resources,<br>including from<br>previous<br>assurance<br>activities. | No     |     | No |     | Signifi<br>cant | 6              | As informed, IP has<br>received funds from UN<br>agencies as "Office of<br>Environmental Planning<br>and Policy Coordination"<br>in the past. However,<br>previous audit reports<br>were not shared with the<br>assessment team. So,<br>we cannot comment on<br>the significant issues in<br>managing the UN<br>resources in the past.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 1 of</b><br><b>section III</b> |
| 1.3 | Does the IP have<br>statutory reporting<br>requirements? If<br>so, are they in<br>compliance with<br>such requirements<br>in the prior three<br>fiscal years?                                       | No     |     | No |     | Low             | 1              | IP does not have<br>statutory reporting<br>requirements. All the<br>financial transactions<br>relating to the IP are<br>processed at the<br>Ministry of Finance<br>(MoF). Therefore, the<br>MoF prepares the<br>Government annual<br>financial reports<br>(Financial Management<br>Act 1990).<br>The financial reports are<br>audited by Deloitte<br>Guam.   |
| 1.4 | Does the governing<br>body meet on a<br>regular basis and<br>perform oversight<br>functions?  | No     |     | No |     | High            | 4              | As informed, the<br>governing body<br>consisting of Director,<br>Deputy Director, finance<br>team and project staff<br>meet on regular basis<br>and perform oversight  |

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in <b>bold</b> )   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|---|--------|-----|----|-----|------------------------|----------------|---|
|   |        |     |    |     |                        |                | functions.<br>However, IP has not<br>shared the documented<br>governing body<br>structure and minutes of<br>the meetings of<br>governing body with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 2 of</b><br><b>section III</b>  |
| 1.5 If any other<br>offices/ external<br>entities participate<br>in implementation,<br>does the IP have<br>policies and<br>process to ensure<br>appropriate<br>oversight and<br>monitoring of<br>implementation?  | No     |     | No |     | High                   | 8              | IP uses certain external<br>entities for the<br>implementation of<br>projects.<br>However, IP does not<br>have written policies for<br>oversight and monitoring<br>of implementation done<br>by external entities.<br>As informed, MoU is<br>entered with every<br>external entity and<br>monitoring is done by<br>submission of quarterly<br>and annual report by the<br>entities.<br>But MoU and annual /<br>quarterly reports were<br>also not shared with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 3 of</b><br><b>section III</b> |
| 1.6 Does the IP show<br>basic financial<br>stability in-country<br>(core resources;<br>funding trend)<br><i>Provide the</i><br><i>amount of total</i><br><i>assets, total</i><br><i>liabilities, income</i><br><i>and expenditure</i><br><i>for the current and</i><br><i>prior three fiscal</i><br><i>years.</i> | N/A    |     |    | N/A | N/A                    | -              | IP do not prepare<br>separate financial<br>statements; its financial<br>statements are prepared<br>as a part of financial<br>statements of<br>Government of Republic<br>of the Marshall Islands.  |
| 1.7 Can the IP easily<br>receive funds? Have<br>there been any<br>major problems in<br>the past in the<br>receipt of funds,<br>particularly where<br>the funds flow from  | Yes    | Yes |    |     | Low                    | 1              | IP receives funds from<br>the Government of<br>Republic of the Marshall<br>Islands and UNDP for<br>implementation of<br>project activities.<br>IP electronically<br>receives and transfers  |

© Lochan& Co. 2020

UNDP, Fiji

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in bold)  | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|--|--------|-----|----|-----|------------------------|----------------|---|
| government<br>ministries?  |        |     |    |     |                        |                | its funds. As informed,<br>IP has not faced<br>problems in the past in<br>receipts of funds from<br>government ministries.  |
| 1.8 Does the IP have<br>any pending legal<br>actions against it or<br>outstanding<br>material/significant<br>disputes with<br>vendors/contractors<br>?<br>If so, provide details<br>and actions taken<br>by the IP to resolve<br>the legal action.   | No     |     | No |     | Low                    | 1              | As informed, there is no<br>pending legal actions<br>against the IP or<br>outstanding significant<br>disputes with vendors/<br>contractors.   |
| 1.9 the IP have an anti-<br>fraud and corruption<br>policy?  | No     |     | No |     | High                   | 4              | IP does not have any<br>anti-fraud and corruption<br>policy.<br>Refer to<br>recommendation<br>mentioned in point 4 of<br>section III  |
| 1.10 Has the IP advised<br>employees,<br>beneficiaries and<br>other recipients to<br>whom they should<br>report if they<br>suspect fraud,<br>waste or misuse of<br>agency resources or<br>property? If so, does<br>the IP have a policy<br>against retaliation<br>relating to such<br>reporting? | No     |     | No |     | High                   | 4              | IP neither has a policy<br>which advises<br>employees,<br>beneficiaries and other<br>recipients to whom they<br>should report if they<br>suspect fraud, waste or<br>misuse of agency<br>resources or property<br>nor there is any policy<br>against retaliation<br>relating to such<br>reporting.However, as<br>informed employees are<br>advised to report to their<br>reporting manager in<br>case of any suspected<br>fraud, waste or misuse.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 5 of</b><br><b>section III.</b> |
| 1.11 Does the IP have<br>any key financial or<br>operational risks<br>that are not covered<br>by this<br>questionnaire? If so,<br>please describe.<br><i>Examples: foreign</i><br><i>exchange risk; cash</i><br><i>receipts.</i>   | No     |     | No |     | Low                    | 1              | As discussed, IP does<br>not have any other<br>financial and operational<br>risk.   |

UNDP, Fiji

Report for Micro Assessment of Ministry of Environment

| UNDP, FIJI  |        |              |    |     |                        |                | Assessment of Ministry of Environment  |
|---|--------|--------------|----|-----|------------------------|----------------|--|
| Subject area<br>(key questions in <b>bold</b> )   | Answer | Yes          | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
| Total number of<br>questions in subject<br>area:  |        | 11           |    |     |                        |                |  |
| Total number of<br>applicable questions in<br>subject area:   |        | 10           |    |     |                        |                |  |
| Total number of<br>applicable key<br>questions in subject<br>area:  |        | 4            |    |     |                        |                |  |
| Total number of risk points:  |        | 31           |    |     |                        |                |  |
| Risk score  |        | 3.10         |    |     |                        |                |  |
| Area risk rating  |        | Mod<br>erate |    |     |                        |                |  |
| 2. Programme manage   | ment   |              |    |     |                        |                |  |
| 2.1. Does the IP have<br>and use sufficiently<br>detailed written<br>policies, procedures<br>and other tools (e.g.<br>project development<br>checklist, work<br>planning templates,<br>work planning<br>schedule) to<br>develop<br>programmes and<br>plans? | No     |              | No |     | High                   | 4              | IP does not have<br>detailed written policies,<br>procedures and other<br>tools to develop<br>programmes and plans.<br>As informed, IP takes<br>decision in the steering<br>committee meetings for<br>the development of<br>programmes and plans<br>and then frame a team<br>to implement the project.<br>The programmes and<br>plans are developed as<br>per the requirements of<br>the donors.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 6 of</b><br><b>Section III</b> |
| 2.2. Do work plans<br>specify expected<br>results and the<br>activities to be<br>carried out to<br>achieve results,<br>with a time frame<br>and budget for the<br>activities?   | Yes    | Yes          |    |     | Low                    | 1              | IP prepare the detailed<br>annual action plan for<br>organization and project<br>wise which specify<br>results and activities to<br>be carried out to achieve<br>results with a time frame<br>and budget for the<br>activities.  |
| 2.3 Does the IP identify<br>the potential risks<br>for programme<br>delivery and<br>mechanisms to<br>mitigate them?   | No     |              | No |     | Signifi<br>cant        | 3              | As explained, IP follows<br>various measures given<br>by state government<br>and undertakes this as<br>core function to reduce /<br>mitigate the risk.<br>However, no document<br>indicating the risk and<br>mitigation measures   |

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in bold)  | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|--|--------|-----|----|-----|------------------------|----------------|---|
|  |        |     |    |     |                        |                | undertaken was shared<br>with the assessment<br>team.<br>Refer to<br>recommendation<br>mentioned in point 7 of<br>Section III   |
| 2.4 Does the IP have<br>and use sufficiently<br>detailed policies,<br>procedures,<br>guidelines and other<br>tools (checklists,<br>templates) for<br>monitoring and<br>evaluation? | No     |     | No |     | High                   | 4              | IP does not have written<br>policy, procedures,<br>guidelines and other<br>tools for monitoring and<br>evaluation.<br>As explained, the project<br>manager appointed for<br>the different projects,<br>monitor and evaluate<br>the activities undertaken<br>by them.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 8 of</b><br><b>Section III</b>  |
| 2.5 Does the IP have<br>M&E frameworks for<br>its programmes,<br>with indicators,<br>baselines, and<br>targets to monitor<br>achievement of<br>programmed<br>results?              | No     |     | No |     | Signifi<br>cant        | 3              | As mentioned in point<br>2.4 above, IP does not<br>have any formal M & E<br>framework.<br>However, in case of<br>UNDP projects, M & E<br>framework are prepared<br>and approved by UNDP.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 8 of</b><br><b>Section III</b>  |
| 2.6 Does the IP carry<br>out and document<br>regular monitoring<br>activities such as<br>review meetings,<br>on-site project<br>visits, etc.                                       | No     |     | No |     | Signifi<br>cant        | 6              | As informed, IP carry<br>out the monitoring<br>activities through the<br>project manager by<br>participation in review<br>meetings, on-site project<br>visits, etc.<br>However, IP has not<br>shared any reports of<br>monitoring visits and<br>minutes of review<br>meetings with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 9 of</b><br><b>Section III.</b> |
| 2.7 Does the IP<br>systematically<br>collect, monitor and<br>evaluate data on the<br>achievement of  | No     |     | No |     | Signifi<br>cant        | 3              | As informed, IP do<br>systematically collect,<br>monitor and evaluate<br>data on the achievement<br>of project results  |

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in bold)   | Answer       | Yes             | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|---|--------------|-----------------|----|-----|------------------------|----------------|---|
| project results?  |              |                 |    |     |                        |                | through the reports<br>prepared by the project<br>manager.<br>However, IP has not<br>shared any report with<br>the assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 10</b><br><b>of Section III.</b>             |
| 2.8 Is it evident that the<br>IP followed up on<br>independent<br>evaluation<br>recommendations?  | N/A          |                 |    | N/A | N/A                    | -              | As informed, no<br>independent evaluation<br>conducted for the IP.  |
| Total number of<br>questions in subject<br>area:  |              | 8               |    |     |                        |                |   |
| Total number of<br>applicable questions in<br>subject area:   |              | 7               |    |     |                        |                |   |
| Total number of<br>applicable key<br>questions in subject<br>area:  |              | 2               |    |     |                        |                |   |
| Total number of risk points:  |              | 24              |    |     |                        |                |   |
| Risk score  |              | 3.43            |    |     |                        |                |   |
| Area risk rating  |              | Signif<br>icant |    |     |                        |                |   |
| 3. Organizational struc   | ture and sta | ffing           |    |     |                        |                |   |
| 3.1 Are the IP's<br>recruitment,<br>employment and<br>personnel<br>practices clearly<br>defined and<br>followed, and do<br>they embrace<br>transparency and<br>competition? | Yes          | Yes             |    |     | Low                    | 1              | IP has adopted<br>employee's recruitment<br>process governed by the<br>Public Services<br>Commission<br>Regulations which<br>clearly defines<br>recruitment,<br>employment and<br>personnel practices and<br>embrace transparency<br>and competition. |
| 3.2 Does the IP have<br>clearly defined job<br>descriptions?  | No           |                 | No |     | High                   | 4              | As informed,<br>employment contracts<br>entered with the staff<br>have clearly defined job<br>descriptions. However<br>the same were not<br>shared with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b>                           |

Report for Micro Assessment of Ministry of Environment

|     | <pre>bject area / questions in bold)</pre>  | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
|-----|---|--------|-----|----|-----|------------------------|----------------|--|
|     |   |        |     |    |     |                        |                | mentioned in point 11<br>of Section III.   |
| 3.3 | Is the<br>organizational<br>structure of the<br>finance and<br>programme<br>management<br>departments, and<br>competency of<br>staff, appropriate<br>for the complexity<br>of the IP and the<br>scale of activities?<br>Identify the key<br>staff, including job<br>titles,<br>responsibilities,<br>educational<br>backgrounds and<br>professional<br>experience. | No     |     | No |     | High                   | 8              | IP has neither shared<br>the organizational<br>structure of the finance<br>and programme<br>management<br>departments with the<br>assessment team nor<br>the details of the key<br>staff, including job titles,<br>responsibilities,<br>educational<br>backgrounds and<br>professional experience.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 12</b><br><b>of Section III.</b> |
| 3.4 | Is the IP's<br>accounting/finance<br>function staffed<br>adequately to<br>ensure sufficient<br>controls are in<br>place to manage<br>agency funds?  | No     |     | No |     | High                   | 8              | This could not be<br>verified because details<br>of the<br>accounting/finance staff<br>were not shared with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 12</b><br><b>of Section III.</b>  |
| 3.5 | Does the IP have<br>training policies for<br>accounting/finance/<br>programme<br>management staff?<br>Are necessary<br>training activities<br>undertaken?   | No     |     | No |     | High                   | 4              | IP does not have<br>specific written training<br>policy for accounting,<br>finance and programme<br>staffs. However, as<br>informed, training is<br>provided on requirement<br>basis by the donor and<br>government.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 13</b><br><b>of Section III.</b>   |
| 3.6 | Does the IP perform<br>background<br>verification/checks<br>on all new<br>accounting/finance<br>and management<br>positions?  | No     |     | No |     | Signifi<br>cant        | 3              | As informed, before<br>issuing appointment<br>letter IP verifies the<br>credentials from the<br>references given by the<br>candidate in their<br>resume.   |
| 3.7 | Has there been<br>significant turnover<br>in key finance<br>positions the past  | No     |     | No |     | Low                    | 1              | As informed, there has<br>been no significant<br>turnover in key finance<br>positions in last five   |

UNDP, Fiji



Report for Micro Assessment of Ministry of Environment

| UNDP, Fiji   |            |                 |    |     |                        |                | Assessment of Ministry of Environment  |
|--|------------|-----------------|----|-----|------------------------|----------------|--|
| Subject area<br>(key questions in bold)  | Answer     | Yes             | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
| five years? If so,<br>has the rate<br>improved or<br>worsened and<br>appears to be a<br>problem?   |            |                 |    |     |                        |                | years.   |
| 3.8 Does the IP have a<br>documented internal<br>control framework?<br>Is this framework<br>distributed and<br>made available to<br>staff and updated<br>periodically? If so,<br>please describe.  | Yes        | Yes             |    |     | Low                    | 1              | IP has comprehensive<br>"Public Service<br>Commission<br>Regulations" which is<br>used as internal control<br>framework and easily<br>available for appropriate<br>staff.  |
| Total number of<br>questions in subject<br>area:   |            | 8               |    |     |                        |                |  |
| Total number of<br>applicable questions in<br>subject area:  |            | 8               |    |     |                        |                |  |
| Total number of<br>applicable key<br>questions in subject<br>area:   |            | 3               |    |     |                        |                |  |
| Total number of risk points:   |            | 30              |    |     |                        |                |  |
| Risk score   |            | 3.75            |    |     |                        |                |  |
| Area risk rating   |            | Signif<br>icant |    |     |                        |                |  |
| 4. Accounting policies   | and proced | ures            |    |     |                        |                |  |
| 4a. General  |            |                 |    |     |                        |                |  |
| 4.1 Does the IP have<br>an accounting<br>system that allows<br>for proper<br>recording of<br>financial<br>transactions from<br>United Nations<br>agencies,<br>including<br>allocation of<br>expenditures in<br>accordance with<br>the respective<br>components,<br>disbursement<br>categories and<br>sources of funds? | No         |                 | No |     | High                   | 8              | MoE does not have any<br>computerized<br>accounting system.<br>Fiscal Officer uses<br>Microsoft Excel to<br>record financial<br>transactions from United<br>Nations agencies,<br>including allocation of<br>expenditures in<br>accordance with the<br>respective components,<br>disbursement categories<br>and sources of funds.<br>However, accounting for<br>the financial<br>transactions related to<br>the IP is done using<br>DiLOG accounting<br>system at MoF and its<br>chart of accounts is |

UNDP, Fiji

Report for Micro Assessment of Ministry of Environment

|     |  |        |     |    |     | 0                      |                |   |
|-----|--|--------|-----|----|-----|------------------------|----------------|---|
|     | <pre>iject area / questions in bold)</pre>   | Answer | Yes | Νο | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|     |  |        |     |    |     |                        |                | based on the<br>government financial<br>reports.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 14</b><br><b>of Section III.</b>  |
| 4.2 | Does the IP have<br>an appropriate<br>cost allocation<br>methodology that<br>ensures accurate<br>cost allocations to<br>the various<br>funding sources in<br>accordance with<br>established<br>agreements?   | No     |     | No |     | High                   | 8              | IP does not have an<br>appropriate cost<br>allocation methodology.<br>As informed, the costs<br>are charged for the<br>expenses relating to<br>project on the basis of<br>the approved budget.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 15</b><br><b>of Section III.</b>  |
| 4.3 | Are all accounting<br>and supporting<br>documents<br>retained in an<br>organized system<br>that allows<br>authorized users<br>easy access?   | Yes    | Yes |    |     | Low                    | 1              | As informed, supporting<br>documents are retained<br>for a minimum period of<br>five years in a defined<br>system with proper filing<br>that allows authorized<br>users easy access.  |
| 4.4 | Are the general<br>ledger and<br>subsidiary ledgers<br>reconciled at least<br>monthly? Are<br>explanations<br>provided for<br>significant<br>reconciling items?  | Yes    | Yes |    |     | Low                    | 1              | As mentioned in point<br>number 4.1 above, the<br>books of accounts are<br>maintained in the Excel<br>through which general<br>ledger and subsidiary<br>ledgers are reconciled<br>manually. MoE follows<br>the practice of<br>reconciliation on<br>monthly basis.   |
| 4b. | Segregation of dutie   | s      |     |    |     |                        |                |   |
| 4.5 | Are the following<br>functional<br>responsibilities<br>performed by<br>different units or<br>individuals: (a)<br>authorization to<br>execute a<br>transaction; (b)<br>recording of the<br>transaction; and (c)<br>custody of assets<br>involved in the<br>transaction? | Yes    | Yes |    |     | Low                    | 1              | The authorisation to<br>execute a transaction<br>needs approval from the<br>Director of IP and<br>approval from Chief<br>Procurement Officer and<br>other authorising officers<br>at the MoF. The<br>accounts payable staff<br>at MoF does the<br>recording of<br>transactions. The assets<br>are initially received by<br>the Procurement and<br>Supply Department,<br>entered into the FAR<br>and tagged before the |

© Lochan& Co. 2020

UNDP, Fiji

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in <b>bold</b> )  | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|--|--------|-----|----|-----|------------------------|----------------|---|
|  |        |     |    |     |                        |                | asset is transferred to the requesting Ministry.  |
| 4.6 Are the functions<br>of ordering,<br>receiving,<br>accounting for and<br>paying for goods<br>and services<br>appropriately<br>segregated?                | Yes    | Yes |    |     | Low                    | 1              | <ul> <li>The functions of ordering, receiving, accounting for and paying for goods and services are appropriately segregated as mentioned below:</li> <li>The ordering and receiving are performed by IP and Procurement and Supply Office.</li> <li>The accounting and payment of the goods or services are performed by MoF.</li> </ul>                           |
| 4.7 Are bank<br>reconciliations<br>prepared by<br>individuals other<br>than those who<br>make or approve<br>payments?  | No     |     | No |     | Signifi<br>cant        | 6              | As informed,<br>reconciliation<br>statements are prepared<br>by Assistant Secretary<br>and Chief Accountant<br>and approved by<br>Secretary of Finance.<br>However, IP has not<br>shared any bank<br>reconciliation statement<br>with the assessment<br>team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 16</b><br><b>of Section III.</b> |
| 4c. Budgeting system   |        |     |    |     |                        |                |   |
| 4.8 Are budgets<br>prepared for all<br>activities in<br>sufficient detail to<br>provide a<br>meaningful tool for<br>monitoring<br>subsequent<br>performance? | Yes    | Yes |    |     | Low                    | 1              | Budgets are prepared<br>by Head of Department<br>and monitored by Fiscal<br>Officer for all significant<br>activities in sufficient<br>detail to provide a<br>meaningful tool which<br>can be used to monitor<br>the subsequent<br>performance.   |
| 4.9 Are actual<br>expenditures<br>compared to the<br>budget with<br>reasonable<br>frequency? Are<br>explanations   | No     |     | No |     | Signifi<br>cant        | 6              | As informed, IP<br>compares actual<br>expenditure with the<br>budgeted expenditure<br>on quarterly basis<br>wherein significant<br>variations are examined  |

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in bold)                                       | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|---|--------|-----|----|-----|------------------------|----------------|---|
| required for<br>significant<br>variations from the<br>budget?                 |        |     |    |     |                        |                | and explained.<br>However, no reports<br>were shared with the<br>assessment team.<br>Refer to<br>recommendation<br>mentioned in point 17<br>of Section III.   |
| 4.10 Is prior approval<br>sought for budget<br>amendments in a<br>timely way? | Yes    | Yes |    |     | Low                    | 1              | As explained, any<br>variation within the<br>approved budget<br>expenditure requires<br>advance approval from<br>MoF or the Cabinet. The<br>entity must provide<br>sufficient justification for<br>reprogramming of funds.<br>For project budget,<br>advance approval<br>needed from Donor<br>representative and head<br>of the department.   |
| 4.11 Are IP budgets<br>approved formally at<br>an appropriate<br>level?       | Yes    | Yes |    |     | Low                    | 1              | As informed, budget<br>preparation activities<br>begin with the setting up<br>of the Budget<br>Coordinating Committee<br>(BCC). The BCC is<br>chaired by the Chief<br>Secretary and consists<br>of representatives from<br>the Economic Policy,<br>Planning and Statistics<br>Office, Finance, and the<br>Public Service<br>Commission.<br>Initial budgets from<br>ministries/agencies are<br>received by BCC. The<br>BCC then reviews and<br>refines the budget<br>based on available<br>resources, performance<br>reports and RMI's vision<br>2019.<br>BCC then submits the<br>draft budget to the<br>Cabinet. Cabinet then<br>approves or revises the<br>budget and submits to<br>the Appropriations<br>Committee in Parliament<br>for the final approval. |
| 4d. Payments  |        |     |    |     |                        |                |   |
| 4.12 Do invoice<br>processing   | Yes    | Yes |    |     | Low                    | 1              | As informed, the purchase requisitions  |

UNDP, Fiji

#### UNDP, Fiji

#### Lochan & Co. Chartered Accountants

Report for Micro Assessment of Ministry of Environment

|   |        |     |    |     |                        |                | Assessment of Ministry of Environment  |
|---|--------|-----|----|-----|------------------------|----------------|--|
| Subject area<br>(key questions in bold)   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
| <ul> <li>procedures</li> <li>provide for:</li> <li>Copies of</li> <li>purchase orders and receiving reports to be obtained directly from issuing departments?</li> <li>Comparison of invoice quantities, prices and terms with those indicated on the purchase order and with records of goods/services actually received?</li> <li>Checking the accuracy of calculations?</li> </ul> |        |     |    |     |                        |                | (PR) are received by the<br>Procurement and<br>Supply department from<br>the requesting ministries<br>for vetting and approval.<br>All Purchase orders are<br>prepared by the<br>Accounts department<br>and reconciled to the PR<br>before being issued to<br>the respective vendors.<br>Invoices from suppliers<br>are also received by the<br>Procurement and<br>Supply department who<br>reconciles the invoices<br>to the goods received<br>and PO.<br>Invoice details are<br>compared with approved<br>PO for quantities, prices<br>and terms and invoice<br>initialled as goods<br>received.<br>There are no receiving<br>reports but this is<br>indicated on the invoice<br>by a signature that the<br>description and<br>quantities are correct<br>and received in good<br>condition.<br>The calculations are<br>checked by the<br>Procurement staff,<br>accounts payable staff,<br>Assistant Secretaries<br>and cheque signatories. |
| 4.13 Are payments<br>authorized at an<br>appropriate level?<br>Does the IP have a<br>table of payment<br>approval<br>thresholds?  | No     |     | No |     | Signifi<br>cant        | 6              | All the payments are<br>authorized by Secretary<br>of Finance. IP does not<br>have table of payment<br>approval thresholds.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 18</b><br><b>of Section III.</b>  |
| 4.14 Are all invoices<br>stamped ' <i>PAID</i> ',<br>approved, and<br>marked with the<br>project code and<br>account code?  | No     |     | No |     | Signifi<br>cant        | 6              | All payment vouchers<br>with invoices attached<br>are dated, reviewed,<br>approved and accounts<br>code assigned for data<br>entry in DiLOG.<br>However, the payment<br>vouchers paid are not<br>cancelled with a "PAID"<br>stamp.   |

Report for Micro Assessment of Ministry of Environment

| Subject area<br>(key questions in bold)  | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|--|--------|-----|----|-----|------------------------|----------------|---|
|  |        |     |    |     |                        |                | Refer to<br>recommendation<br>mentioned in point 19<br>of Section III.  |
| 4.15 Do controls exist<br>for preparation<br>and approval of<br>payroll<br>expenditures? Are<br>payroll changes<br>properly<br>authorized?                           | Yes    | Yes |    |     | Low                    | 1              | The Payroll calculations<br>are performed fortnightly<br>for all Government staff<br>by Payroll Clerks at<br>MoF. The payroll reports<br>are verified by Assistant<br>Secretary for Accounting<br>and Administration and<br>Secretary of Finance.<br>The payments are made<br>through direct deposit<br>into the staff's<br>respective bank<br>accounts.<br>Changes to the payroll<br>need authorised letters<br>from Public Service<br>Commission. |
| 4.16 Do controls exist<br>to ensure that<br>direct staff salary<br>costs reflects the<br>actual amount of<br>staff time spent on<br>a project?                       | Yes    | Yes |    |     | Low                    | 1              | As informed, IP<br>maintains time sheet for<br>the staffs working on<br>multiple projects which<br>reflects the actual<br>amount of staff time<br>spent on a project.   |
| 4.17 Do controls exist<br>for expense<br>categories that do<br>not originate from<br>invoice payments,<br>such as DSAs,<br>travel, and internal<br>cost allocations? | Yes    | Yes |    |     | Low                    | 1              | Proper controls exist for<br>expense categories that<br>do not originate from<br>invoice payments, such<br>as DSAs, travel, and<br>internal cost allocations.<br>IP follows manual of<br>'Standard Operating<br>Procedures' to regulate<br>expenses such as DSA<br>and travel.  |
| 4e. Policies and procedu   | ires   |     |    |     |                        |                |   |
| 4.18 Does the IP have a<br>stated basis of<br>accounting (i.e.<br>cash or accrual) and<br>does it allow for<br>compliance with the<br>agency's<br>requirement?       | Yes    | Yes |    |     | Low                    | 1              | As informed, IP follows<br>hybrid basis of<br>accounting. The<br>Schedule of<br>Expenditures of Federal<br>Awards is prepared on<br>the accrual basis of<br>accounting.<br>For Federal direct<br>assistance grants,<br>authorizations represent<br>the total allotment or<br>grant award received.<br>For Compact of Free<br>Association programs,  |



|   |        |     |    |     |                        |                | · · ·  |
|---|--------|-----|----|-----|------------------------|----------------|--|
| Subject area<br>(key questions in bold)   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
|   |        |     |    |     |                        |                | authorizations represent<br>total current year<br>allotments plus any prior<br>year excess over<br>program expenditures.<br>All expenses and capital<br>outlays are reported as<br>expenditures.   |
| 4.19 Does the IP have an<br>adequate policies<br>and procedures<br>manual and is it<br>distributed to<br>relevant staff?  | Yes    | Yes |    |     | Low                    | 1              | IP follows Public<br>Financial management<br>reform manual approved<br>by cabinet in 2015, to<br>guide activities and<br>ensure staff<br>accountability.   |
| 4f. Cash and bank   |        |     |    |     |                        |                |  |
| 4.20 Does the IP require<br>dual signatories /<br>authorization for<br>bank<br>transactions? Are<br>new signatories<br>approved at an<br>appropriate level<br>and timely updates<br>made when<br>signatories<br>depart? | Yes    | Yes |    |     | Low                    | 1              | IP requires dual<br>authorization /<br>signatures for each<br>banking transactions,<br>the two signatories are<br>Secretary of Finance<br>and Treasurer.<br>New signatories are<br>approved by Chief<br>Secretary.   |
| 4.21 Does the IP<br>maintain an<br>adequate, up-to-<br>date cashbook,<br>recording receipts<br>and payments?  | Yes    | Yes |    |     | Low                    | 1              | IP is maintaining up-to-<br>date cash book for<br>recording all receipts<br>and payments.  |
| 4.22 If the partner is<br>participating in<br>micro-finance<br>advances, do<br>controls exist for the<br>collection, timely<br>deposit and<br>recording of receipts<br>at each collection<br>location?                  | N/A    |     |    | N/A | N/A                    | -              | IP is not participating in micro finance advances.   |
| 4.23 Are bank balances<br>and cash ledger<br>reconciled<br>monthly and<br>properly<br>approved? Are<br>explanations<br>provided for<br>significant,<br>unusual and aged<br>reconciling items?                           | No     |     | No |     | Signifi<br>cant        | 6              | As informed, bank and<br>cash are reconciled on<br>monthly basis.<br>Reconciliation<br>statements are prepared<br>by Assistant Secretary<br>and Chief Accountant<br>and approved by<br>Secretary of Finance.<br>However, IP has not<br>shared any document |

UNDP, Fiji

| Subject area<br>(key questions in bold)   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
|---|--------|-----|----|-----|------------------------|----------------|--|
|   |        |     |    |     |                        |                | with the assessment<br>team.<br>Refer to<br>recommendation<br>mentioned in point 16<br>of Section III.   |
| 4.24 Is substantial<br>expenditure paid<br>in cash? If so,<br>does the IP have<br>adequate controls<br>over cash<br>payments?   | No     |     | No |     | Low                    | 1              | All payments are made<br>through bank or through<br>electronic payments<br>mode. Cash payments<br>only for petty expenses<br>US\$ 50 are allowed.  |
| 4.25 Does the IP carry<br>out a regular petty<br>cash reconciliation?   | No     |     | No |     | Signifi<br>cant        | 3              | As informed, IP carries<br>out monthly petty cash<br>reconciliation.<br>However, IP has not<br>shared any document<br>with the assessment<br>team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 16</b><br><b>of Section III.</b>                           |
| 4.26 Are cash and<br>cheques maintained<br>in a secure location<br>with restricted<br>access? Are bank<br>accounts protected<br>with appropriate<br>remote access<br>controls?  | Yes    | Yes |    |     | Low                    | 1              | Cash is kept in safe<br>under the custody of<br>Treasurer. Cheques are<br>kept in IT Room under<br>the custody of IT Staff.<br>Bank accounts are<br>protected with<br>appropriate remote<br>access controls.   |
| 4.27 Are there adequate<br>controls over<br>submission of<br>electronic payment<br>files that ensure no<br>unauthorized<br>amendments once<br>payments are<br>approved and files<br>are transmitted over<br>secure / encrypted<br>networks? | Yes    | Yes |    |     | Low                    | 1              | IP has adequate<br>controls over<br>submission of electronic<br>payment files that<br>ensure no unauthorized<br>amendments once<br>payments are approved<br>and files are transmitted<br>over secure/encrypted<br>networks. Payments are<br>authorized by Secretary<br>of Finance. |
| 4g. Other offices or entit  | ties   |     |    |     |                        |                |  |
| 4.28 Does the IP have a<br>process to ensure<br>expenditures of<br>subsidiary offices/<br>external entities<br>are in compliance<br>with the work plan<br>and/or contractual<br>agreement?  | No     |     | No |     | High                   | 8              | As informed, IP has<br>monitoring template to<br>ensure that the<br>expenditures of the<br>other offices/entities are<br>in compliance with the<br>work plan.<br>However no document<br>was shared with the  |



| ondr, riji   |        |     |    |     |                        |                |   |
|--|--------|-----|----|-----|------------------------|----------------|---|
| Subject area<br>(key questions in bold)  | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|  |        |     |    |     |                        |                | assessment team.<br>Refer to<br>recommendation<br>mentioned in point 20<br>of Section III.  |
| 4h. Internal audit   |        |     |    |     |                        |                |   |
| 4.29 Is the internal<br>auditor sufficiently<br>independent to<br>make critical<br>assessments? To<br>whom does the<br>internal auditor<br>report? | No     |     | No |     | High                   | 4              | As informed, there is no<br>internal audit<br>department within IP<br>and MoF. Control testing<br>is performed as part of<br>the external audit by<br>Deloitte Guam. The<br>Office of the Auditor<br>General (OAG) is<br>considering setting up a<br>Performance and<br>Compliance division<br>which will perform audits<br>similar to internal audits<br>for Government<br>Ministries and Offices.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 21</b><br><b>of Section III.</b> |
| 4.30 Does the IP have<br>stated qualifications<br>and experience<br>requirements for<br>internal audit<br>department staff?                        | N/A    |     |    | N/A | N/A                    | -              | Not applicable  |
| 4.31 Are the activities<br>financed by the<br>agencies included in<br>the internal audit<br>department's work<br>programme?                        | N/A    |     |    | N/A | N/A                    | -              | Not applicable  |
| 4.32 Does the IP act on the internal auditor's recommendations?  | N/A    |     |    | N/A | N/A                    | -              | Not applicable  |
| Total number of<br>questions in subject<br>area:   |        | 32  |    |     |                        |                |   |
| Total number of applicable questions in subject area:  |        | 28  |    |     |                        |                |   |
| Total number of<br>applicable key<br>questions in subject<br>area:   |        | 19  |    |     |                        |                |   |
| Total number of risk points:   |        | 79  |    |     |                        |                |   |

UNDP, Fiji

| JNDP, F | iji  |        |              |    | Chartered | d Accountants<br>Rep   | oort for Micro | Assessment of Ministry of Environme   |
|---------|--|--------|--------------|----|-----------|------------------------|----------------|---|
|         | <b>ject area</b><br>/ questions in <b>bold</b> )   | Answer | Yes          | No | N/A       | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
| Ris     | < score  |        | 2.82         |    |           |                        |                |   |
| Are     | a risk rating  |        | Mod<br>erate |    |           |                        |                |   |
| 5.      | Fixed assets and inv   | entory |              |    |           |                        |                |   |
| 5a.     | Safeguards over ass  |        |              |    |           | 1                      |                | 1   |
| 5.1     | Is there a system of<br>adequate<br>safeguards to<br>protect assets from<br>fraud, waste and<br>abuse?                       | No     |              | No |           | Signifi<br>cant        | 3              | IP has fixed assets<br>management<br>procedures manual and<br>maintains fixed assets<br>register to ensure<br>adequate safeguards to<br>protect from fraud,<br>waste and abuse.<br>However, the fixed<br>assets register shared<br>with the assessment<br>team is not updated in<br>the last two years.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 22</b><br><b>of Section III.</b> |
| 5.2     | Are subsidiary<br>records of fixed<br>assets and<br>inventory kept up to<br>date and reconciled<br>with control<br>accounts? | No     |              | No |           | High                   | 4              | As mentioned in 5.1<br>above, the subsidiary<br>records of fixed assets<br>and inventory are not<br>kept up to date and<br>reconciled with control<br>accounts.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 22</b><br><b>of Section III.</b>   |
| 5.3     | Are there periodic<br>physical verification<br>and/or count of fixed<br>assets and<br>inventory? If so,<br>please describe?  | No     |              | No |           | High                   | 4              | As informed and as per<br>documented<br>procedures, physical<br>verification of the fixed<br>assets and inventory is<br>undertaken once in 2<br>years.<br>However IP has not<br>shared any physical<br>verification report with<br>the assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 23</b><br><b>of Section III.</b>   |
| 5.4     | Are fixed assets and<br>inventory<br>adequately covered<br>by insurance<br>policies?   | No     |              | No |           | High                   | 4              | As informed, fixed<br>assets such as vehicles<br>and buildings are<br>covered by insurance<br>policies.<br>However, IP has not<br>shared any insurance  |



| UNDF, F      |   |             |         |    |     |                        |                | About of Ministry of Environment  |
|--------------|---|-------------|---------|----|-----|------------------------|----------------|---|
|              | <b>ject area</b><br>questions in <b>bold</b> )  | Answer      | Yes     | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|              |   |             |         |    |     |                        |                | policy with the<br>assessment team.<br>Refer to<br>recommendation<br>mentioned in point 24<br>of Section III. |
| 5b.          | Warehousing and in  | ventory mai | nagemei | nt |     |                        |                |   |
| 5.5          | Do warehouse<br>facilities have<br>adequate physical<br>security?   | N/A         |         |    | N/A | N/A                    | -              | No warehouse is maintained by the IP.   |
| 5.6          | Is inventory stored<br>so that it is<br>identifiable,<br>protected from<br>damage, and<br>countable?                          | N/A         |         |    | N/A | N/A                    | -              | Not applicable  |
| 5.7          | Does the IP have<br>an inventory<br>management<br>system that<br>enables<br>monitoring of<br>supply<br>distribution?          | N/A         |         |    | N/A | N/A                    | -              | Not applicable  |
| 5.8          | Is responsibility for<br>receiving and<br>issuing inventory<br>segregated from<br>that for updating the<br>inventory records? | N/A         |         |    | N/A | N/A                    | -              | Not applicable  |
| 5.9          | Are regular physical counts of inventory carried out?   | N/A         |         |    | N/A | N/A                    | -              | Not applicable  |
|              | al number of<br>stions in subject<br>I:   |             | 9       |    |     |                        |                |   |
| арр          | al number of<br>licable questions in<br>ject area:  |             | 4       |    |     |                        |                |   |
| app          | al number of<br>licable key<br>stions in subject<br>I:  |             | 0       |    |     |                        |                |   |
| Tota<br>poir | al number of risk<br>hts:   |             | 15      |    |     |                        |                |   |
| Ris          | score   |             | 3.75    |    |     |                        |                |   |
| Area         | a risk rating   |             | High    |    |     |                        |                |   |
| 6.           | Financial reporting a   | nd monitor  | ing     |    |     |                        |                |   |
| 6.1          | Does the IP have established financial  | No          |         | No |     | Low                    | 1              | IP does not have<br>statutory reporting   |

UNDP, Fiji

| UNDP, FIJI  |        |     |    |     |                        |                | Assessment of Ministry of Environment  |
|---|--------|-----|----|-----|------------------------|----------------|--|
| Subject area<br>(key questions in bold)   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
| reporting<br>procedures that<br>specify what reports<br>are to be prepared,<br>the source system<br>for key reports, the<br>frequency of<br>preparation, what<br>they are to contain<br>and how they are to<br>be used?                           |        |     |    |     |                        |                | requirements. All the<br>financial transactions<br>relating to the IP are<br>processed at the<br>Ministry of Finance<br>(MoF). Therefore MoF<br>prepares the<br>Government annual<br>financial reports.  |
| 6.2 Does the IP prepare<br>overall financial<br>statements?   | No     |     | No |     | Low                    | 1              | Ministry of Finance<br>(MoF) prepares overall<br>financial statements as<br>per the statutory<br>requirements.   |
| 6.3 Are the IP's overall<br>financial<br>statements audited<br>regularly by an<br>independent<br>auditor in<br>accordance with<br>appropriate<br>national or<br>international<br>auditing<br>standards? If so,<br>please describe<br>the auditor. | Yes    | Yes |    |     | Low                    | 1              | The financial statement<br>of the IP is annually<br>audited by independent<br>audit firm Deloitte.<br>The audit was<br>conducted in<br>accordance with<br>auditing standards<br>generally accepted in<br>the United States of<br>America and the<br>standards applicable to<br>financial audits<br>contained in<br>Government Auditing<br>Standards, issued by<br>the Comptroller General<br>of the United States. |
| 6.4 Were there any<br>major issues<br>related to ineligible<br>expenditure<br>involving donor<br>funds reported in<br>the audit reports of<br>the IP over the<br>past three years?  | Yes    | Yes |    |     | High                   | 8              | IP has not shared any<br>audit report with the<br>assessment team to<br>verify the issues related<br>to ineligible expenditure<br>involving donor funds.<br>So assessment team<br>could not verify the<br>same.<br>Refer to<br>recommendation<br>mentioned in point 1 of<br>Section III.   |
| 6.5 Have any significant<br>recommendations<br>made by auditors in<br>the prior five audit<br>reports and/or<br>management letters<br>over the past five<br>years and have not<br>yet been  | Yes    | Yes |    |     | Signifi<br>cant        | 3              | As informed, most of the<br>issues highlighted in the<br>2007 to 2017 audited<br>reports are recurring<br>issues. Some<br>recommendations have<br>not been implemented<br>due to internal<br>constraints. RMI has a  |

| Subject area<br>(key questions in bold)   | Answer | Yes    | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
|---|--------|--------|----|-----|------------------------|----------------|--|
| implemented?  |        |        |    |     |                        |                | limited capacity to<br>address internal control<br>weaknesses due lack of<br>financial accounting<br>resources and expertise.<br>Refer to<br>recommendation<br>mentioned in point 25<br>of Section III.  |
| 6.6 Is the financial<br>management<br>system<br>computerized?   | No     |        | No |     | High                   | 8              | The financial<br>management system of<br>the IP is manual as<br>books of accounts are<br>maintained in Microsoft<br>Excel.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 14</b><br><b>of Section III.</b>   |
| 6.7 Can the<br>computerized<br>financial<br>management<br>system produce the<br>necessary financial<br>reports?   | No     |        | No |     | High                   | 4              | The necessary financial<br>reports are prepared by<br>Fiscal Officer manually<br>using the Microsoft<br>Excel.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 14</b><br><b>of Section III.</b>   |
| 6.8 Does the IP have<br>appropriate<br>safeguards to<br>ensure the<br>confidentiality,<br>integrity and<br>availability of the<br>financial data? <i>E.g.</i><br><i>password access</i><br><i>controls; regular</i><br><i>data back-up.</i> | Yes    | Yes    |    |     | Low                    | 1              | IP has appropriate<br>safeguards in place to<br>ensure the<br>confidentiality, integrity<br>and availability of the<br>data.<br>IT Staff have access to<br>financial data with the<br>approval of Chief<br>Secretary. IP takes back<br>up of the financial data<br>on fortnight basis. |
| Total number of<br>questions in subject<br>area:  |        | 8      |    |     |                        |                |  |
| Total number of applicable questions in subject area:   |        | 8      |    |     |                        |                |  |
| Total number of<br>applicable key<br>questions in subject<br>area:  |        | 3      |    |     |                        |                |  |
| Total number of risk points:  |        | 27     |    |     |                        |                |  |
| Risk score  |        | 3.38   |    |     |                        |                |  |
| Area risk rating  |        | Signif |    |     |                        |                |  |

| UNDP, Fiji  |   |              | -         |    | Chartered | l Accountants<br>Rep   | oort for Micro | Assessment of Ministry of Environment   |
|---|---|--------------|-----------|----|-----------|------------------------|----------------|---|
| Subject<br>(key que   | <b>area</b><br>stions in <b>bold</b> )  | Answer       | Yes       | No | N/A       | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|   |   |              | icant     |    |           |                        |                |   |
| 7. Pro  | curement and co   | ntract admii | nistratio | n  |           |                        |                |   |
| 7a. Pro   | curement  |              |           |    |           |                        |                |   |
| writt<br>polic  | s the IP have<br>en procurement<br>cies and<br>cedures?   | Yes          | Yes       |    |           | Low                    | 1              | IP follows procurement<br>policy of the<br>Government of Republic<br>of the Marshall Islands.<br>On behalf of IP, all<br>procurements are done<br>by the Government of<br>Republic of the Marshall<br>Islands only.   |
| proc<br>proc<br>appi<br>man   | exceptions to<br>curement<br>cedures<br>roved by<br>nagement and<br>umented ?   | Yes          | Yes       |    |           | Low                    | 1              | All exceptions are<br>covered under the policy<br>document. Procurement<br>policy has covered all<br>material aspects in<br>detail including<br>exception procurement.  |
| com<br>proc<br>with<br>acce<br>segr<br>dutie<br>ente<br>orde<br>and<br>good<br>desc | s the IP have a<br>puterized<br>curement system<br>adequate<br>ess controls and<br>regation of<br>es between<br>ering purchase<br>ers, approval<br>receipting of<br>ds? Provide a<br>cription of the<br>curement<br>em. | Yes          | Yes       |    |           | Low                    | 1              | MoF has computerized<br>procurement system<br>with adequate access<br>controls and segregation<br>of duties between<br>entering purchase<br>orders, approval and<br>receipting of goods.<br>Following are the<br>segregation of duties:<br>• Executive Secretary<br>raises purchase order,<br>• Chief of procurement<br>approves procurement,<br>• Receipt of goods by<br>procurement and supply<br>department. |
| repo<br>and<br>regu<br>repo<br>freq   | procurement<br>orts generated<br>reviewed<br>ularly? Describe<br>orts generated,<br>uency and<br>ew & approvers.  | No           |           | No |           | High                   | 4              | As informed, MoF<br>generate reports like list<br>of open orders and<br>pending invoices on<br>weekly basis. Chief of<br>Procurement and<br>Secretary of Finance<br>review the same.<br>However, no reports<br>have been shared with<br>the assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 26</b><br><b>of Section III.</b>  |
| strue<br>proc   | s the IP have a<br>ctured<br>curement unit<br>defined   | No           |           | No |           | High                   | 4              | As informed, all<br>procurements for the IP<br>are done by the<br>procurement unit of the   |

#### UNDP, Fiji

#### Lochan & Co. Chartered Accountants

| Subject area<br>(key questions in <b>bold</b> )   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments  |
|---|--------|-----|----|-----|------------------------|----------------|---|
| reporting lines that<br>foster efficiency and<br>accountability?  |        |     |    |     |                        |                | Government of Republic<br>of the Marshall Islands.<br>However, details of the<br>procurement unit not<br>shared with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 27</b><br><b>of Section III.</b>  |
| 7.6 Is the IP's<br>procurement unit<br>resourced with<br>qualified staff who<br>are trained and<br>certified and<br>considered experts<br>in procurement and<br>conversant with UN<br>/ World Bank /<br>European Union<br>procurement<br>requirements in<br>addition to the a IP's<br>procurement rules<br>and regulations? | No     |     | No |     | Signifi<br>cant        | 3              | As informed,<br>procurement unit is<br>highly qualified who are<br>trained and certified and<br>considered experts in<br>procurement and<br>conversant with UN /<br>World Bank / European<br>Union procurement<br>requirements in addition<br>to the a IP's procurement<br>rules and regulations.<br>However, details of the<br>unit were not shared with<br>the assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 27</b><br><b>of Section III.</b> |
| 7.7 Have any significant<br>recommendations<br>related to<br>procurement made<br>by auditors in the<br>prior five audit<br>reports and/or<br>management letters<br>over the past five<br>years and have not<br>yet been<br>implemented?   | Yes    | Yes |    |     | Signifi<br>cant        | 3              | As informed, most of the<br>issues highlighted in the<br>2007 to 2017 audited<br>reports are recurring<br>issues. Some<br>recommendations have<br>not been implemented<br>due to internal<br>constraints. RMI has a<br>limited capacity to<br>address internal control<br>weaknesses due lack of<br>financial accounting<br>resources and expertise.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 25</b><br><b>of Section III.</b>                              |
| 7.8 Does the IP require<br>written or system<br>authorizations for<br>purchases? If so,<br>evaluate if the<br>authorization<br>thresholds are<br>appropriate?   | Yes    | Yes |    |     | Low                    | 1              | In case of<br>procurements, approval<br>of Procurement Chief is<br>required irrespective of<br>amount.  |
| 7.9 Do the procurement  | Yes    | Yes |    |     | Low                    | 1              | The procurement   |



| Subject area<br>(key questions in bold)   | Answer | Yes | No | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments   |
|---|--------|-----|----|-----|------------------------|----------------|--|
| procedures and<br>templates of<br>contracts integrate<br>references to ethical<br>procurement<br>principles and<br>exclusion and<br>ineligibility criteria?   |        |     |    |     |                        |                | procedures and<br>templates of contracts<br>integrate references to<br>ethical procurement<br>principles and exclusion<br>and ineligibility criteria.  |
| 7.10 Does the IP obtain<br>sufficient<br>approvals before<br>signing a<br>contract?   | Yes    | Yes |    |     | Low                    | 1              | IP does not enter into<br>the contract directly,<br>contracts are entered<br>after the approval of<br>Procurement chief<br>(MoF).  |
| 7.11 Does the IP have<br>and apply formal<br>guidelines and<br>procedures to assist<br>in identifying,<br>monitoring and<br>dealing with<br>potential conflicts of<br>interest with<br>potential<br>suppliers/procureme<br>nt agents? If so,<br>how does the IP<br>proceed in cases of<br>conflict of interest? | No     |     | No |     | High                   | 4              | IP does not have formal<br>guidelines to assist in<br>identifying, monitoring<br>and dealing with<br>potential conflicts of<br>interest with potential<br>suppliers / procurement<br>agents.<br>As informed, there is an<br>ethics boards that<br>reviews those who have<br>declared conflict of<br>interest. Conflict of<br>interest form is also<br>required in bidding<br>documents.<br>However, no document<br>was shared with the<br>assessment team.<br><b>Refer to</b><br><b>recommendation</b><br><b>mentioned in point 28</b><br><b>of Section III.</b> |
| 7.12 Does the IP follow<br>a well-defined<br>process for<br>sourcing<br>suppliers? Do<br>formal<br>procurement<br>methods include<br>wide broadcasting<br>of procurement<br>opportunities?  | Yes    | Yes |    |     | Low                    | 1              | IP has well-defined<br>process for sourcing<br>suppliers. The formal<br>procurement methods<br>include wide<br>broadcasting of<br>procurement<br>opportunities on<br>television, radio,<br>newspapers and post on<br>website.  |
| 7.13 Does the IP keep<br>track of past<br>performance of<br>suppliers? E.g.<br>database of trusted<br>suppliers.  | No     |     | No |     | High                   | 4              | As informed , IP keeps<br>the track record of the<br>past performance of the<br>potential suppliers.<br>However, no records<br>were shared with the<br>assessment team.<br><b>Refer to</b>   |

UNDP, Fiji

44



| JNDP, FIJI  |                               |                     |                  |                   |                        |                     | Assessment of Ministry of Environmen  |
|---|-------------------------------|---------------------|------------------|-------------------|------------------------|---------------------|---|
| Subject area<br>(key questions in bold)   | Answer                        | Yes                 | No               | N/A               | Risk<br>Asses<br>sment | Risk<br>points      | Remarks/comments  |
|   |                               |                     |                  |                   |                        |                     | recommendation<br>mentioned in point 29<br>of Section III.  |
| 7.14 Does the IP follow<br>a well-defined<br>process to ensure<br>a secure and<br>transparent bid<br>and evaluation<br>process? If so,<br>describe the<br>process.  | Yes                           | Yes                 |                  |                   | Low                    | 1                   | As informed, all<br>procurements of IP are<br>undertaken by the<br>Government of Republic<br>of Marshall Islands,<br>which follows<br>transparent bid and<br>evaluation process.            |
| 7.15 When a formal<br>invitation to bid<br>has been issued,<br>does the IP award<br>the contract on a<br>pre-defined basis<br>set out in the<br>solicitation<br>documentation<br>taking into<br>account technical<br>responsiveness<br>and price? | Yes                           | Yes                 |                  |                   | Low                    | 1                   | As informed, the<br>contracts are awarded<br>based on the pre-<br>defined basis set out in<br>the solicitation<br>document taking into<br>account technical<br>responsiveness and<br>price. |
| 7.16 If the IP is managing<br>major contracts,<br>does the IP have a<br>policy on contracts<br>management /<br>administration?  | N/A                           |                     |                  | N/A               | N/A                    | -                   | As informed, IP is not<br>managing any major<br>contract as part of<br>programme<br>implementation.   |
| 7b. Contract Management<br>programme implement  | nt - To be co<br>Intation. Ot | ompleted<br>herwise | d only<br>select | for the<br>N/A fo | IPs man<br>r risk ass  | aging co<br>essment | ntracts as part of  |
| 7.17 Are there personnel<br>specifically<br>designated to<br>manage contracts or<br>monitor contract<br>expirations?  | N/A                           |                     |                  | N/A               | N/A                    | -                   | Please refer point 7.16 above.  |
| 7.18 Are there staff<br>designated to<br>monitor expiration of<br>performance<br>securities,<br>warranties,<br>liquidated damages<br>and other risk<br>management<br>instruments?   | N/A                           |                     |                  | N/A               | N/A                    | -                   | Please refer point 7.16 above.  |
| 7.19 Does the IP have a<br>policy on post-facto<br>actions on<br>contracts?   | N/A                           |                     |                  | N/A               | N/A                    | -                   | Please refer point 7.16 above.  |
| 7.20 How frequent do  | N/A                           |                     |                  | N/A               | N/A                    | -                   | Please refer point 7.16   |

UNDP, Fiji

45

| Subject area<br>(key questions in bold)                            | Answer | Yes          | Νο  | N/A | Risk<br>Asses<br>sment | Risk<br>points | Remarks/comments |
|--|--------|--------------|-----|-----|------------------------|----------------|------------------|
| post-facto contract actions occur?                                 |        |              |     |     |                        |                | above.           |
| Total number of<br>questions in subject<br>area:                   |        | 20           |     |     |                        |                |                  |
| Total number of<br>applicable questions in<br>subject area:        |        | 15           |     |     |                        |                |                  |
| Total number of<br>applicable key<br>questions in subject<br>area: |        | 5            |     |     |                        |                |                  |
| Total number of risk points:                                       |        | 31           |     |     |                        |                |                  |
| Risk score   |        | 2.07         |     |     |                        |                |                  |
| Area risk rating   |        | Low          |     |     |                        |                |                  |
|  |        |              | Tot | als |                        |                |                  |
| Total number of<br>questions:                                      |        | 96           |     |     |                        |                |                  |
| Total number of applicable questions:                              |        | 80           |     |     |                        |                |                  |
| Total number of<br>applicable key<br>questions:                    |        | 36           |     |     |                        |                |                  |
| Total number of risk points:                                       |        | 237          |     |     |                        |                |                  |
| Total risk score   |        | 2.96         |     |     |                        |                |                  |
| Overall risk rating  |        | Mod<br>erate |     |     |                        |                |                  |



### Abbreviations and Acronyms

| BCC    | Budget Coordinating Committee         |
|--------|---------------------------------------|
| CV     | Curriculum Vitae                      |
| DSA    | Daily Subsistence Allowance           |
| FAR    | Fixed Assets Register                 |
| F.Y.   | Financial Year                        |
| HACT   | Harmonized Approach to Cash Transfers |
| HR     | Human Resource                        |
| IP     | Implementing Partner                  |
| IT     | Information Technology                |
| MoE    | Ministry of Environment               |
| MoF    | Ministry of Finance                   |
| M & E  | Monitoring and Evaluation             |
| N.A.   | Not Available                         |
| N/A    | Not Applicable                        |
| OAG    | Office of the Auditor General         |
| PO     | Purchase Order                        |
| PR     | Pacific Region                        |
| PR     | Purchase Requisitions                 |
| RMI    | Republic of the Marshall Islands      |
| UN     | United Nations                        |
| UNDP   | United Nations Development Fund       |
| UNFPA  | United Nations Population Fund        |
| UNICEF | United Nations Children's Fund        |
| US     | United States                         |

Head Office B 1 Dharma Apartments Indraprastha Extension New Delhi 110092 India Tel2272 7502, 2272 3101, 22787762 (D) Fax 2272 1859 E moil : reisou loskan@loskanes.com E-mail : rajeev.lochan@lochanco.com Website : www.lochanco.com



